



# CITY OF PHILADELPHIA

## DEPARTMENT OF PUBLIC HEALTH

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March 2022

Dear Colleague:

In 2020, there were 1,214 unintentional overdose deaths in Philadelphia. More than 80% of these deaths involve opioids, including prescription opioid painkillers, heroin and fentanyl. We can prevent these deaths. As part of the city's opioid overdose prevention initiative, the Philadelphia Health Department works with health care providers and communities to expand access to naloxone, the life-saving medication that reverses opioid overdoses.

As a Philadelphia health care provider, you can ensure your patients have access to naloxone by co-prescribing it when you prescribe an opioid analgesic.

Co-prescribing naloxone has been shown to reduce opioid-related ED visits, with one study showing 47% fewer ED visits per month in the 6 months following receipt of the prescription and 63% fewer ED visits after 1 year compared to patients who did not receive naloxone.<sup>1</sup> While Pennsylvania does have a statewide "standing order" for naloxone, co-prescribing it with opioid analgesics can facilitate an important conversation between you and your patients about the risks of prescribed pain medications.

PA Medical Assistance beneficiaries have a zero copay for the medication. Additionally, as of October 2021, Pennsylvania has a naloxone copay assistance program that covers up to \$75/prescription, making it effectively free for many Philadelphians. Information about the copay assistance program is enclosed.

Make these changes to help improve the health of your patients and the city:

- Prescribe opioid analgesics judiciously and educate patients about their risks
- Prescribe naloxone to all patients who request it
- Co-prescribe naloxone with opioid analgesics and patients receiving treatment with buprenorphine or methadone
- Inform patients with Pennsylvania Medical Assistance that there is zero copay for naloxone
- Share information about the naloxone copay assistance program, which covers up to \$75/prescription

This Naloxone Action Kit includes clinical tools and resources for you and educational materials for your patients. To access the materials online and share with others, visit [bit.ly/prescribenaloxone-PHL](https://bit.ly/prescribenaloxone-PHL)

Thank you for your dedication to the health of Philadelphians and for your partnership in reversing this epidemic.

Sincerely,

Jeffrey Hom, MD, MPH  
Medical Director, Division of Substance Use Prevention and Harm Reduction  
Philadelphia Department of Public Health

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<sup>1</sup> Coffin PO et al. Nonrandomized Intervention Study of Naloxone Coprescription for Primary Care Patients Receiving Long-Term Opioid Therapy for Pain. *Ann Intern Med.* 2016 Aug 16;165(4):245-52.



## Prescription Opioid and Benzodiazepine Use in Philadelphia, 2017

Drug overdose is now a leading cause of death in Philadelphia. While the majority of these deaths involved heroin or fentanyl, prescription opioid painkillers (such as Percocet, Vicodin and OxyContin) and benzodiazepines (a class of prescription medications for anxiety and sedation, such as Xanax and Klonopin) are also frequently involved. In addition, those who die of heroin or fentanyl overdose typically begin their drug use habits with opioid pills. Nationally, four out of five new heroin users start with prescription opioids.<sup>1</sup>

Using prescription opioids for even just a few days increases the risk of long-term use. Nationally, 6% of people who receive any opioid prescription are using them one year later, but 30% of people are still using them if their first prescription was for 31 or more days.<sup>2</sup>

Opioids and benzodiazepines should not be taken at the same time because this combination significantly increases the risk of an overdose.

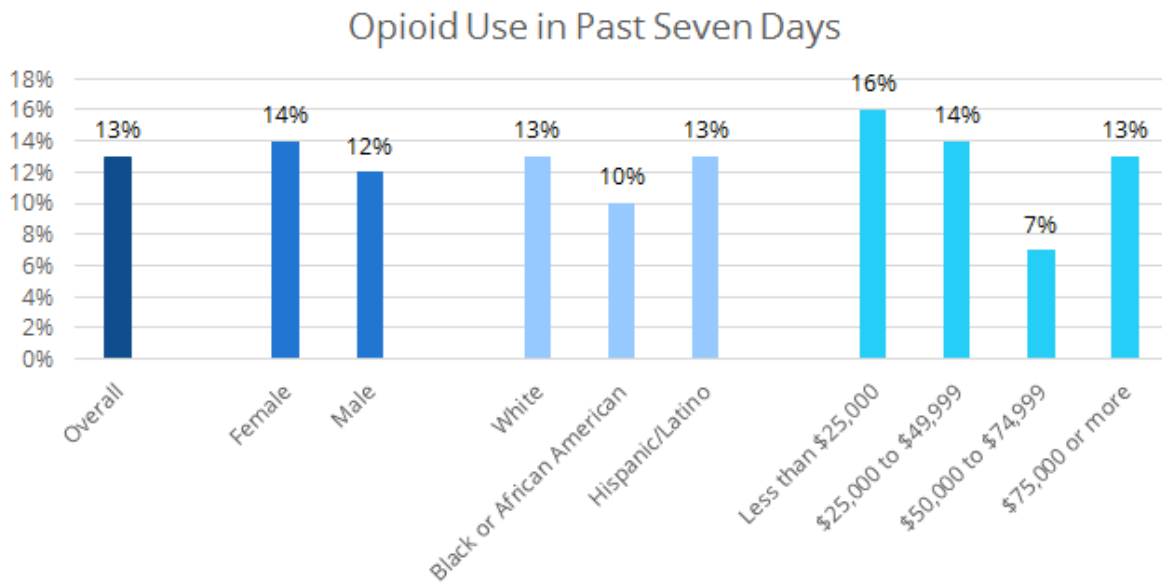
This issue of CHART estimates the use of prescription opioids and benzodiazepines in Philadelphia, based on an online survey of 466 Philadelphia residents between May 9 and June 26, 2017.

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### Prescription Opioid Use is Extremely Common in Philadelphia

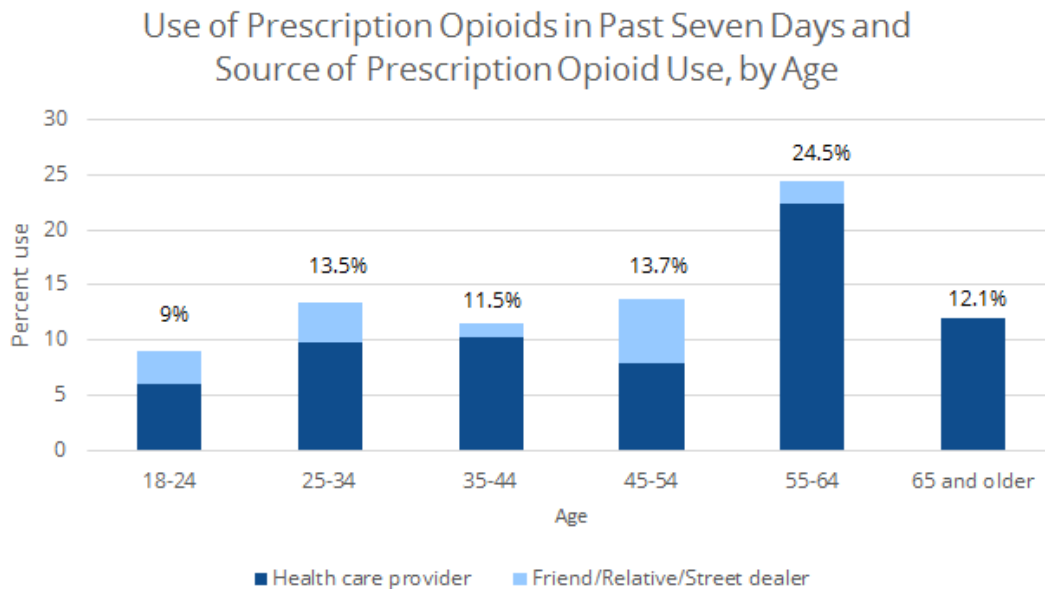
- 32% of Philadelphia adults surveyed – nearly 1 in 3 – used a prescription opioid in the past year. This translates to an estimated 469,000 people in Philadelphia who used a prescription opioid in the past year.
  - Among those who took prescription opioids in the past year, 81% received them from health care providers.
  - Among people who received opioids from health care providers in the past year, 29% received two prescriptions and 27% received three or more prescriptions.
  - 13% of Philadelphia adults surveyed reported taking an opioid pill in the past 7 days. This translates to an estimated 168,000 current prescription opioid users in Philadelphia.
  - Among current users, on the most recent day that they used prescription opioids, 61% of people took one or two pills, and 11% took 8 or more pills.
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## Rates of Opioid Use are Similar Across All Demographic Groups



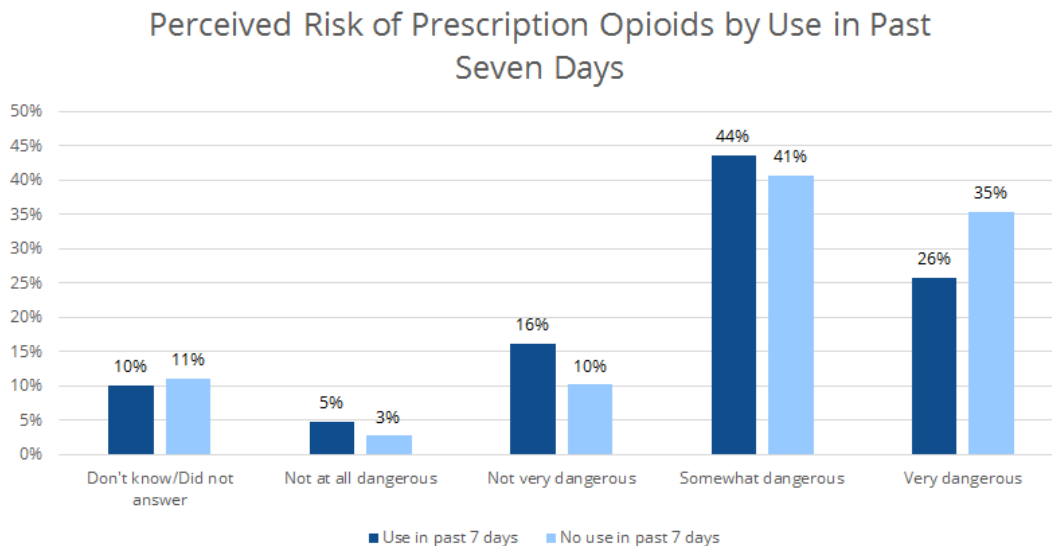
- Current use of prescription opioids was similar among women and men, as well as among Whites, Blacks or African Americans, and Hispanic/Latino.

## Health Care Providers are by far the Main Source of Prescription Opioids



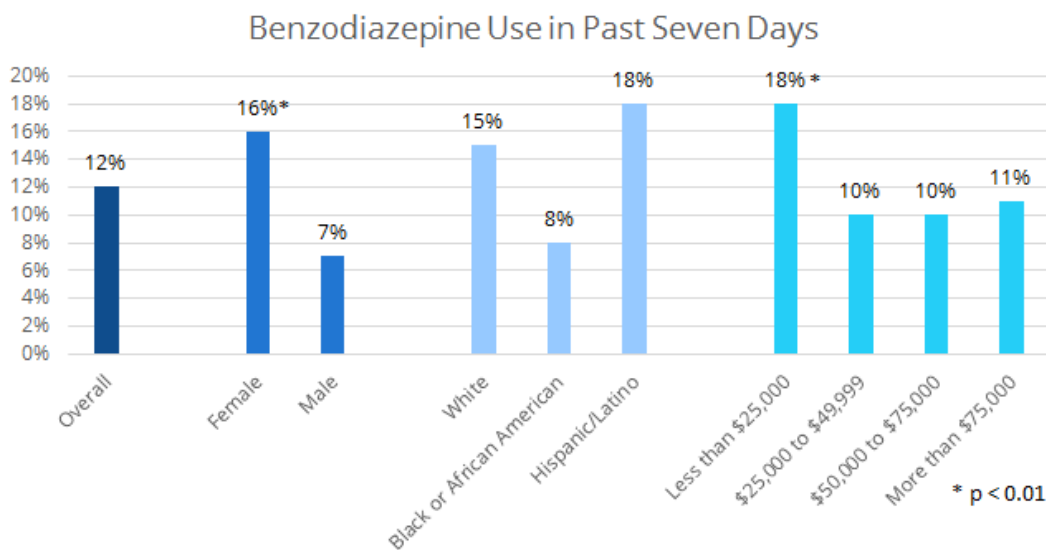
- Opioid use was highest among persons age 55-64.
- The majority (76%) of current opioid users across all age groups obtained their prescription opioids from health care providers.
- 19% of current opioid users obtained their prescription opioids from friends, relatives or street dealers.

## Most People Believe Prescription Opioids are at Least Somewhat Dangerous



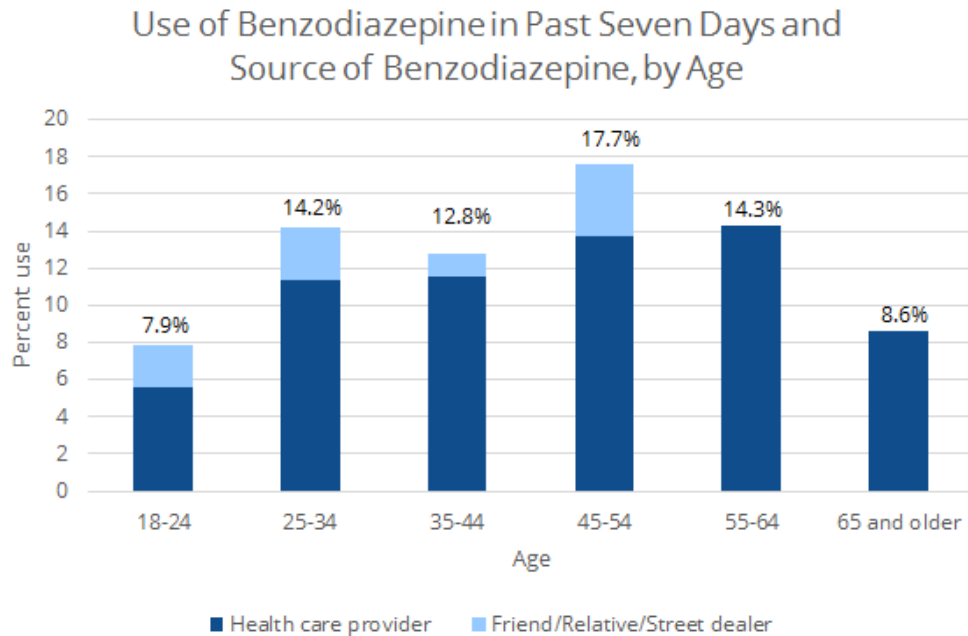
- Opioids were perceived as dangerous, even among persons who use them. 70% of current opioid users and 76% who did not use them in the past 7 days believe they were “very dangerous” or “somewhat dangerous”.

## Benzodiazepine Use is Very Common in Philadelphia



- 12% of Philadelphia adults surveyed, or 1 in 8 people, were current benzodiazepine users, having taken one in the past 7 days.
- Women (16%) were twice as likely as men (7%) to be current users of benzodiazepines.
- Benzodiazepine use was highest among people with household incomes below \$25,000.

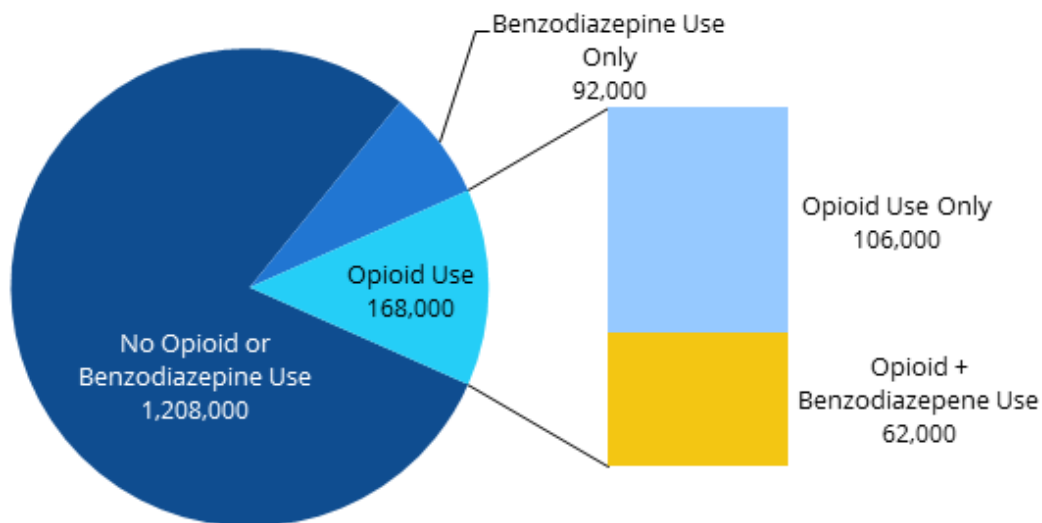
## Nearly All Benzodiazepines are Obtained from Health Care Providers



- 84% of current benzodiazepines users obtained them from health care providers.
- People ages 45-54 were most likely to be using benzodiazepines.

## Use of the Dangerous Combination of Opioids and Benzodiazepines is Common

Estimated Number of Current Opioid and Benzodiazepine Users among Philadelphia Adults



- Of the estimated 168,000 people currently using prescription opioids, over one-third are also using a benzodiazepine.

## What Can Be Done

### The Department of Public Health is:

- Running a media campaign (“[Don’t Take The Risk](#)”) to raise public awareness about the risks of prescription opioids.
- Disseminating [guidelines](#) to health care providers about reducing prescribing of opioid painkillers and benzodiazepines.
- Working with health systems to discourage overprescribing among their providers.

### Health care providers can:

- Prescribe opioid painkillers less often, in lower doses, and for shorter durations, following guidelines from the [CDC](#) or the [Department of Public Health](#).
- Avoid, whenever possible, prescribing opioid pain relievers in patients who are also taking benzodiazepines and avoid prescribing benzodiazepines in patients taking opioids because the combination of benzodiazepines and opioids is so dangerous.
- Treat acute and chronic pain with alternative therapies, such as non-steroidal anti-inflammatory drugs (NSAIDs) or physical therapy.
- Register for and use the Prescription Drug Monitoring Program database when prescribing opioids and benzodiazepines.
- Help patients who are dependent on opioids get treatment. This can be through referral to methadone treatment or prescribing buprenorphine (Suboxone™), a medication that reduces withdrawal symptoms and is safer than methadone. With readily available training and certification, office- or clinic-based physicians can prescribe buprenorphine.

### Health systems can:

- Use data to provide individual feedback to their providers about their patterns of opioid and benzodiazepine prescribing.
- Make changes to their Electronic Health Record systems to discourage overprescribing (such as lower default quantities).
- Train providers to offer patients non-opioid treatments for pain.

### Health insurers can:

- Require prior authorization for opioid prescriptions.
- Offer coverage for alternative pain treatments.
- Offer coverage for all FDA-approved medications in addiction treatment.
- Use data to provide individual feedback to their providers about their patterns of opioid and benzodiazepine prescribing.

### People can:

- Never use prescription opioids or benzodiazepines that have not been prescribed to you.
- If your health care provider prescribes opioid painkillers to you, ask if there are any non-addictive alternatives to treat your pain instead.
- Don’t take more than 3 days of prescription opioid painkillers unless you have been instructed to by your healthcare provider and he or she believes the benefit is worth the risk (for example, for cancer-related pain or end-of-life care).
- Avoid taking opioids with benzodiazepines because this combination makes the risk of overdose much higher. If you are taking both of these medications, talk with your doctor about safely stopping one or both of the medications.

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## References

- 1) Muhuri PK, Gfroerer JC, Davies MC. Associations of Nonmedical Pain Reliever Use and Initiation of Heroin Use in the United States. Substance Abuse and Mental Health Services Administration, Center for Behavioral Health Statistics and Quality Data Review (August 2013).
- 2) Shah A, Hayes CJ, Martin BC. Characteristics of Initial Prescription Episodes and Likelihood of Long-Term Opioid Use — United States, 2006–2015. *MMWR Morb Mortal Wkly Rep* 2017;66:265–269.

Suggested citation: Philadelphia Department of Public Health. Prescription Opioid and Benzodiazepine Use in Philadelphia, 2017. *CHART* 2017;2(9):1-6.

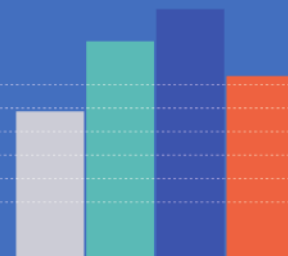


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All PDPH CHARTs are available on <http://www.phila.gov/health>.



## Unintentional Drug Overdose Fatalities in Philadelphia, 2020

In Philadelphia, PA, unintentional drug overdoses contribute to significant premature mortality. In 2020, there were 1,214 drug overdoses in Philadelphia, an increase of 9% and 6% from 2018 and 2019, respectively. Eighty-six percent of overdose fatalities involve opioids, a class of drugs that include pharmaceutical opioids, heroin, and fentanyl, a strong synthetic opioid that is the main driver of fatal overdoses. While fentanyl was involved in less than 10% of drug overdose deaths in Philadelphia in 2010, it was involved in 81% of all drug overdose deaths in 2020.

Prior to 2020, unintentional overdose deaths were highest among non-Hispanic White individuals. However, in 2020 the number of overdoses among non-Hispanic Black individuals increased 29% while the number of overdoses among non-Hispanic White individuals decreased 10%. The shift in demographics first occurred in the second quarter of 2020.

This issue of CHART summarizes trends in unintentional drug overdose fatalities through 2020. The COVID-19 pandemic, and its impact on drugs trends, access to drug treatment, and harm reduction services should be considered when examining the number of fatal overdoses from 2020. All data shown are from the Philadelphia Medical Examiner's Office.

### KEY TAKEAWAYS

In 2020, there were 1,214 unintentional drug overdose deaths in Philadelphia

Fentanyl is increasingly present in all drug-related deaths, including those involving pharmaceutical opioids, methamphetamine, and PCP

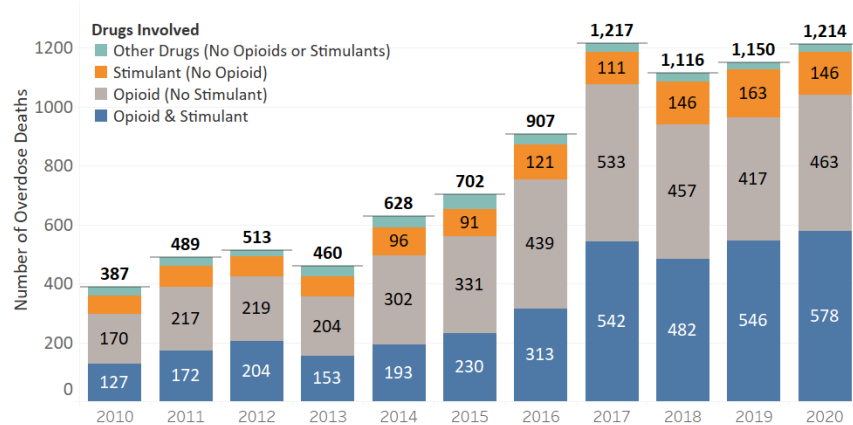
Deaths among non-Hispanic Black individuals increased while deaths among non-Hispanic White individuals declined



# CHART

Unintentional drug overdose deaths increased by 6% from 2019 to 2020

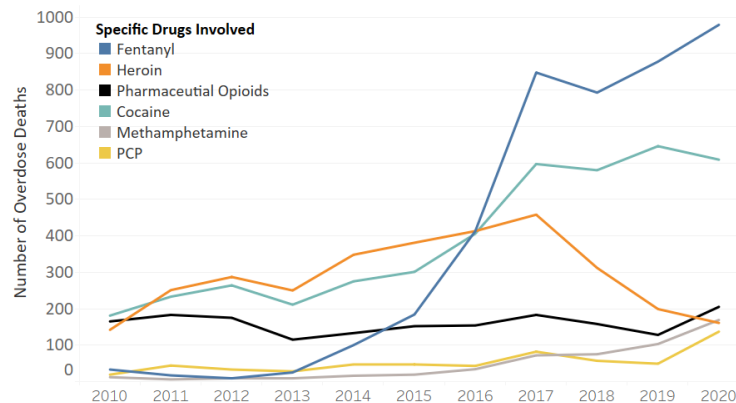
**Number of Unintentional Overdose Deaths by Drugs Involved, 2010 - 2020**



- In 2020, 1,214 people died of an unintentional drug overdose. This represents a 9% and 6% increase in fatal drug overdoses from 2018 and 2019, respectively.
- Opioids, both with and without stimulants, were detected in 86% of deaths in 2020, representing an 8% increase from 2019.
- Stimulants such as cocaine and methamphetamine were detected in 60% of overdose deaths, increasing 2% from 2019. While stimulant-only deaths decreased 10% from 2019, those involving stimulants and opioids together increased 6%, accounting for 48% of the 2020 overdose deaths.

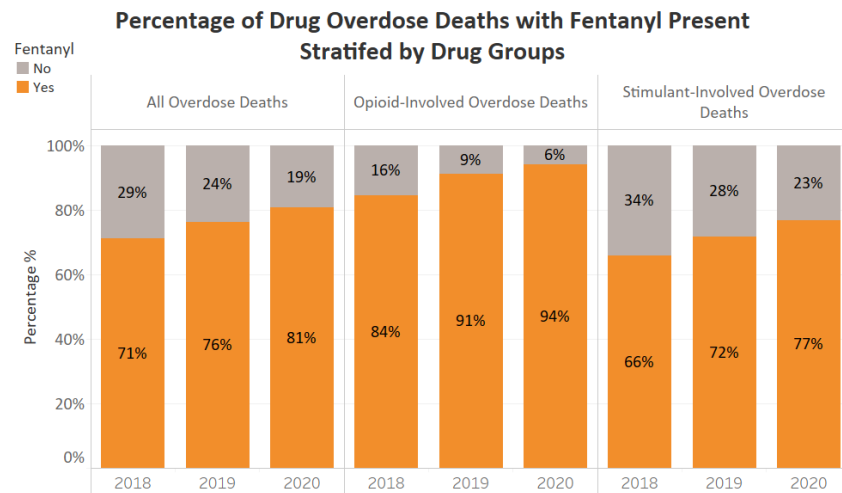
81% of 2020 overdose deaths involved fentanyl

**Number of Overdose Deaths by Specific Drug Involved, 2010 - 2020**



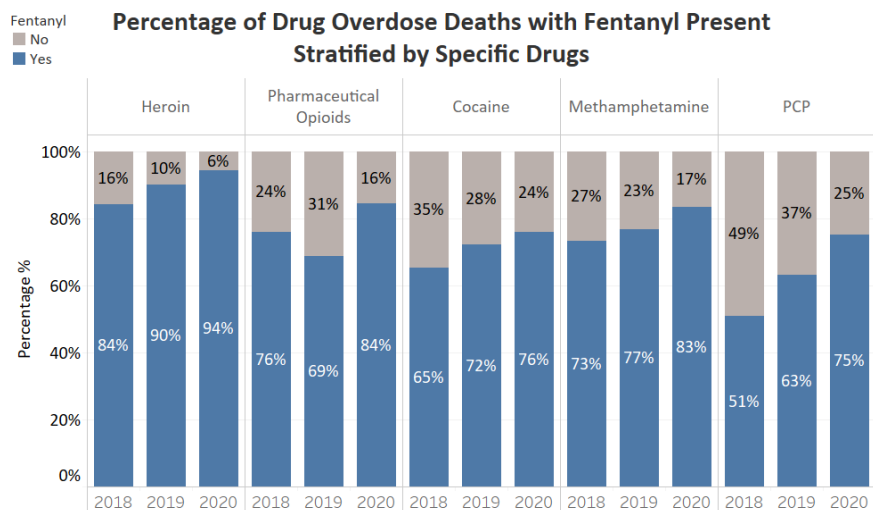
- From 2019 to 2020, the number of deaths involving fentanyl and pharmaceutical opioids increased while the number of deaths involving heroin and cocaine decreased.
- During the same time period, the number of deaths involving methamphetamine and PCP increased 64% and 180%, respectively.

Over time, fentanyl has been detected in a greater proportion of drug overdose deaths



- In 2020, fentanyl was detected in 979 of all unintentional drug deaths. This represents a 12% increase in fentanyl-involved deaths from 2019 to 2020.
- In 2020, 81% of all drug deaths, 94% of all opioid-related drug deaths, and 77% of all stimulant-related drug deaths also involved fentanyl.

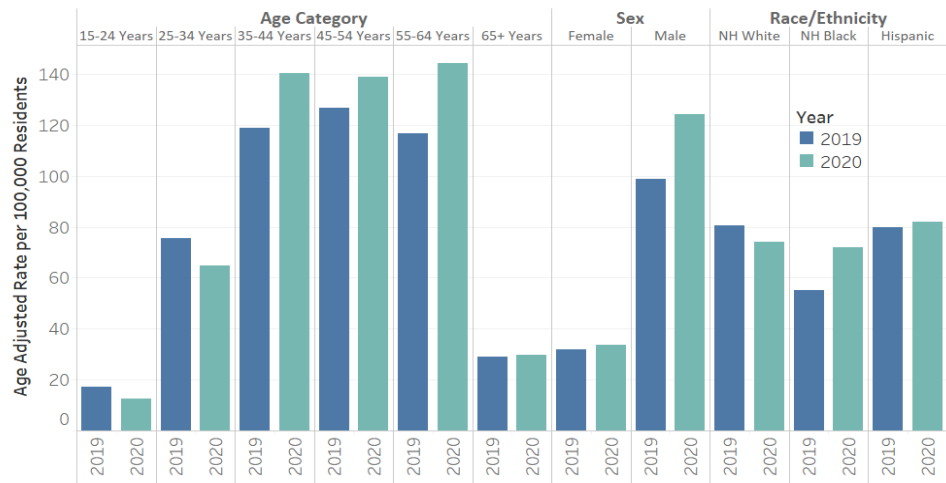
Fentanyl is increasingly being detected in drug deaths involving other specific drugs



- In 2020, fentanyl was detected in 94% of drug overdoses involving heroin, 84% of drug overdoses involving a pharmaceutical opioid, and 76% of drug overdoses involving cocaine.
- The presence of fentanyl increased to 83% and 75% in methamphetamine- and PCP-involved deaths, respectively. This is likely the primary reason for the rise in overdoses involving these drugs.

Overdose death rates increased among those who were aged 35 and older, male, and non-Hispanic Black

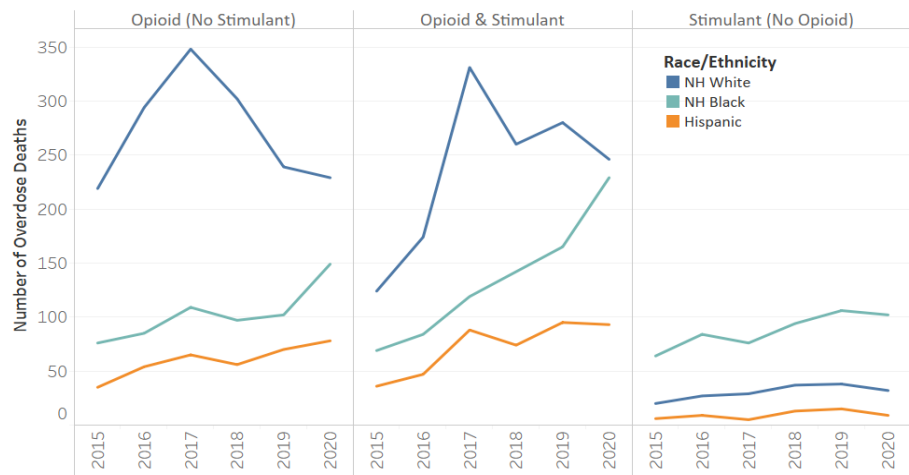
Overdose Death Rates by Age, Sex, and Race/Ethnicity, 2019-2020



- In 2020, drug overdose rates were highest among those aged 55-64 years old, male, and Hispanic.
- From 2019 to 2020, drug overdose rates increased among those aged 35 and older and decreased among those aged less than 35.
- Rates of overdose deaths increased 26% among males and were similar among females from 2019 to 2020.
- Overdose rates increased 31% among non-Hispanic Black individuals and decreased 9% among non-Hispanic White individuals. Rates among Hispanic individuals were similar from 2019 to 2020.

Racial and ethnic disparities exist in drug deaths by drugs involved

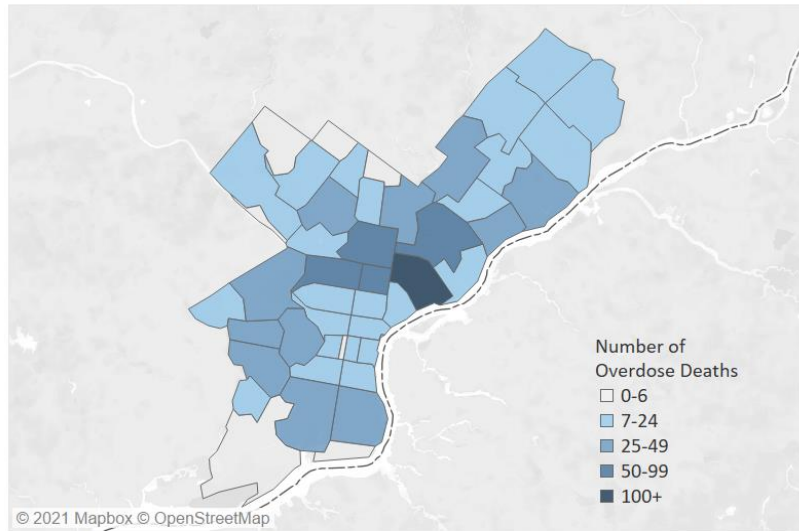
Number of Overdose Deaths by Race/Ethnicity and Drugs Involved



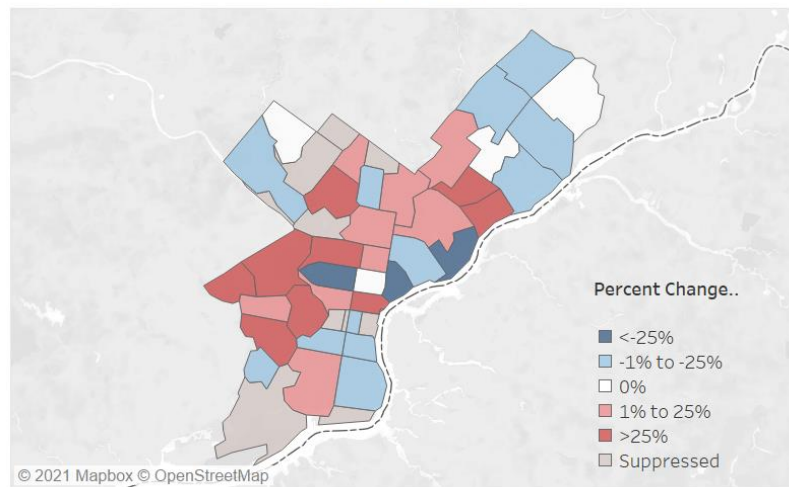
- Deaths involving opioids with and without the presence of stimulants have decreased among non-Hispanic White individuals and increased among non-Hispanic Black individuals.
- Deaths involving stimulants alone primarily impact non-Hispanic Black individuals.

Overdose deaths occur throughout the city

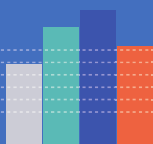
**Number of Overdose Deaths by Incident Location, 2020**



**Percent Change in Overdose Deaths by Zip Code, 2019 to 2020**



- The highest number of overdose deaths occurred in the 19134-zip code with 139 deaths; however, deaths in this zip code decreased by 22% from 2019.
- There were increases in drug overdose deaths throughout Southwest, West, and North Philadelphia zip codes.
- From 2019, the greatest percent increases were seen in the zip codes 19151 (116%), 19144 (106%), and 19123 (75%).



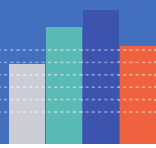
## WHAT CAN BE DONE

### The Health Department is:

- Coordinating a City-wide approach to reduce fatal overdoses among Black and Hispanic individuals, including:
  - soliciting input from and developing partnerships with groups serving these communities,
  - providing mini-grants to seven organizations primarily led by people of color to build harm reduction capacity and provide overdose prevention awareness among the populations they serve,
  - increasing street outreach in Black and Hispanic communities, and
  - launching an awareness campaign about the presence of fentanyl in the stimulant drug supply.
- Increasing overdose prevention approaches by:
  - distributing naloxone, the opioid overdose reversal drug, to organizations serving at-risk populations,
  - educating the public on overdose recognition and naloxone, including through free virtual trainings,
  - distributing fentanyl test strips and education about the presence of fentanyl in non-opioid drugs (<https://www.substanceusephilly.com/harmreduction>), and
  - providing training on how to test drugs before using.
- Increasing the availability of pharmacologic treatment for opioid addiction through primary care practices, specialized substance use treatment providers, and the Philadelphia jails.
- Providing health care providers with training, mentorship, technical assistance, and a 24/7 clinical consultation line to treat patients with opioid use disorder and answer questions about substance use.
- Supporting 'warm handoffs' to drug treatment from hospitals, jails, and the community.
- Raising awareness and promoting guidelines about safer substance use during the COVID-19 pandemic.

### Health care providers should:

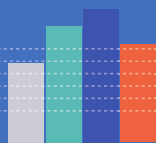
- Prescribe opioid painkillers less often, in lower doses, and shorter duration, following [PDPH guidelines](#).
- Co-prescribe naloxone with prescription opioids and buprenorphine, as well as to patients receiving methadone and extended-release naltrexone.
- Prescribe buprenorphine to opioid dependent patients or make referrals to substance use treatment providers.
- Recognize and work to reduce the racial biases and stigma towards people who use drugs that exist in health care.
- Educate patients who continue to use drugs to 1) test their drugs for the presence of fentanyl using fentanyl test strips and 2) carry naloxone, even if they use/prefer non-opioid drugs.
- Refer patients who use stimulants, including cocaine and methamphetamine, to drug treatment programs.
- Provide sterile syringes to patients who continue to inject drugs to reduce the spread of HIV and viral hepatitis.



## WHAT CAN BE DONE

### People can:

- Avoid taking opioids that are not prescribed for them and ask medical providers who prescribe opioids for pain about alternative, safer forms of pain control.
  - Avoid using illicit drugs such as heroin, fentanyl, and cocaine, which are extremely dangerous.
  - Seek buprenorphine or methadone treatment if dependent on opioids.
  - For those who continue to use illicit drugs, check the drugs for the presence of fentanyl using fentanyl test strips. Cocaine, methamphetamines, synthetic cannabinoids, and pills purchased on the street may contain fentanyl.
  - Obtain and get trained on how to use naloxone to prevent opioid overdose fatalities. Naloxone is available at pharmacies in Pennsylvania without a prescription under a standing order signed by the Pennsylvania Physician General.
    - The Philadelphia Department of Public Health regularly offers free, virtual naloxone trainings. Visit [www.phillynaloxone.com](http://www.phillynaloxone.com) to learn more and to register for a training.
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## RESOURCES

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For Citywide data related to the opioid and substance use epidemic, visit

<https://www.substanceusephilly.com/>

For resources for safer substance use during COVID-19:

<https://www.phila.gov/2020-04-16-resources-for-safer-substance-use-during-covid-19/>

For help on how to obtain and use naloxone:

[phillynaloxone.com](http://phillynaloxone.com)

For more information on Philadelphia's response to the opioid crisis:

<https://www.phila.gov/programs/combating-the-opioid-epidemic/>

For information on how to access treatment:

<https://dbhids.org/addiction-services/>

For harm reduction resources including syringe exchange:

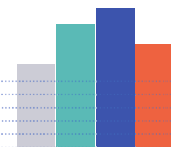
<https://ppponline.org/>

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### Suggested citation:

Philadelphia Department of Public Health. Unintentional Drug Overdose Fatalities in Philadelphia, 2020. CHART 2021;6(5):1-8.

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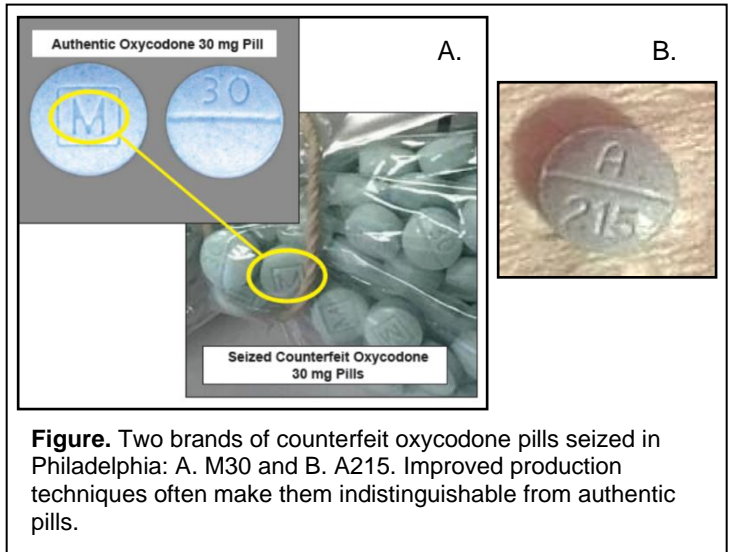


## Health Alert

### Fentanyl Overdoses associated with Counterfeit Pharmaceutical Pills September 23, 2020

Drug overdoses remain a public health threat in Philadelphia, where 1,150 people died from unintentional overdoses in 2019. More than three-quarters of these deaths involved fentanyl, a potent synthetic opioid that is now commonly found in heroin, cocaine and other illicit drugs. Small amounts of fentanyl can unknowingly be present in these drugs and cause an overdose, even in someone who has developed tolerance to opioids.

The Philadelphia Department of Public Health is alerting providers to the presence of counterfeit controlled prescription pills that contain fentanyl. In September 2020, two female patients, ages 29 and 69 years, were seen in an emergency department in Philadelphia for overdoses associated with oxycodone look-alike pills they had purchased on the street. Both individuals responded to naloxone and, in each instance, urine drug screens were positive for fentanyl and oxycodone. Neither patient had a history of fentanyl use.



**Figure.** Two brands of counterfeit oxycodone pills seized in Philadelphia: A. M30 and B. A215. Improved production techniques often make them indistinguishable from authentic pills.

Fentanyl has been identified in pills made to resemble authentic pharmaceutical opioid tablets (**Figure**). The Drug Enforcement Administration (DEA) Philadelphia Field Division reports that counterfeit pills were first observed in 2015 (<http://bit.ly/DEAdrugavailabilitySept20>). Previously acquired through Dark Web suppliers, these pills are now being seized with increasing frequency and quantity in Philadelphia. While improved production often makes them indistinguishable from authentic pills, locally produced counterfeit pills have been recognized to contain “speckles”, appear off-color from legitimate tablets, or have distorted pressing/markings.

Providers should be alert to the potential for a fentanyl overdose even if the drug consumed is reported to be a pharmaceutical pill purchased on the street or a non-opioid drug. Clinical toxicology testing should be performed to detect fentanyl when drug contamination is suspected. The Philadelphia Department of Public Health is working to raise awareness about the presence of fentanyl in drugs purchased on the street, including those appearing to be controlled prescription pills, and to distribute naloxone to populations at highest risk.

While unintentional drug overdose is not reportable by name in Philadelphia, PDPH is requesting the reporting of de-identified or aggregate information on patients suspected of fentanyl poisoning following ingestion of a counterfeit pill. Such events can be reported to the Philadelphia Department of Public Health at 215-686-5196.

#### Patient resources:

- Naloxone
  - Learn how to get and use naloxone – [www.phillynaloxone.com](http://www.phillynaloxone.com)
- Substance Use Disorder Treatment
  - Behavioral Health Services Initiative (uninsured): 1-215-546-1200
  - Community Behavioral Health (Medicaid): 1-888-545-2600
  - <http://dbhids.org/addiction-services>



# NALOXONE FOR OVERDOSE PREVENTION

## PRESCRIBING GUIDANCE FOR CLINICAL SETTINGS

### SUMMARY

Prescribe naloxone to your patients with these risk factors for opioid overdose:

1. High-dose opioid prescription ( $\geq 90$  total morphine milligram equivalents/day)
2. Chronic opioid therapy ( $\geq 3$  months)
3. Opioid\* misuse/illicit use, including:
  - a. Current or past history
  - b. In treatment for opioid use disorder (e.g., methadone, buprenorphine, naltrexone, treatment without pharmacotherapy)
  - c. Opioid overdose history
4. Family member or friend of a person who meets the above criteria

*\*Refers to all opioid drug types (e.g., opioid analgesic prescription, heroin) and all routes of administration (e.g., injection drug use, oral, intranasal)*

For patients who meet any of criteria 1-3, **additional risk** can be conferred by:

**Decreased tolerance after a period of abstinence (e.g., incarceration, hospitalization, detoxification).**

Opioid use after periods of abstinence such as after incarceration, and the resulting loss of tolerance substantially increases risk for overdose. Overdose is a leading cause of death after incarceration.<sup>1,2</sup> The period of abstinence and resulting loss of tolerance associated with incarceration, hospitalization and detoxification is likely the underlying reason for elevated overdose risk.<sup>1</sup>

**Concurrent use of central nervous system (CNS) depressants (e.g., benzodiazepines, alcohol):**

Concurrent use of opioids and CNS depressants, such as benzodiazepines and alcohol, increase the risk for overdose.<sup>3-8</sup>

### BACKGROUND

Overdose deaths from opioid analgesics and heroin are a public health crisis in Philadelphia. In 2020, the majority (85%) of overdose deaths involved an opioid. Fentanyl contributes to the vast majority of these deaths, though heroin and prescription opioids are also found in the toxicology of overdose decedents in Philadelphia. These overdose deaths are preventable, using a comprehensive approach that includes prevention, treatment of opioid use disorder and raising public awareness. Because most overdoses are witnessed by

another person,<sup>10</sup> a key strategy to prevent opioid overdose deaths is to increase access to naloxone – an antagonist medication that reverses an opioid overdose. In many states, including Philadelphia, legislation allows trained lay-people to carry and use naloxone as a first-aid response for an overdose. This strategy is effective. Nationally, since 1996, more than 150,000 individuals have received naloxone through community-based programs, and more than 26,000 overdose reversals have been reported.<sup>11</sup> A landmark Massachusetts study

demonstrated reduced opioid overdose death rates in communities with naloxone distribution programs.<sup>12</sup>

In clinical settings (e.g., primary care practices, emergency departments), naloxone has not been routinely prescribed to patients for overdose prevention, but is more commonly administered by health care professionals for acute, on-site overdose reversals. Prescribing naloxone for overdose prevention to at-risk patients can have a two-fold benefit: the naloxone could be used to reverse an overdose experienced by the

patient, or the patient could use it to reverse an overdose that they witness. Prescribing naloxone to family members or friends of at-risk individuals can further expand the impact of this life-saving medication.

This guidance can help clinicians prescribe naloxone for overdose prevention; it includes the Philadelphia Department of Public Health's suggested criteria for determining which patients should be offered a naloxone prescription and the evidence for these criteria.

## GUIDANCE

PDPH recommends offering naloxone to patients with the following risk factors for an opioid overdose. These criteria are based on review of the scientific literature, other published naloxone prescribing guidance and expert opinion.<sup>13-17</sup>

### **1. High-dose opioid prescription ( $\geq 90$ total morphine milligram equivalents/day):**

Risk of opioid over-dose and overdose death increases with higher opioid analgesic dosages.<sup>18-20</sup> There is significantly increased risk for fatal overdose at  $\geq 90$  morphine milligram equivalents (MME) per day.<sup>18-20</sup> To quickly calculate MME for patients, use CDC Opioid Guideline Mobile App a free CDC app available through Apple and Google Play stores, specifically developed to assess overdose risk based on total daily MME. If dosing does reach  $\geq 90$  MME/day, thoroughly reassess the relative risks and harms versus pain and functional benefits, and consider reducing the dose if unfavorable. Offer naloxone for overdose prevention.<sup>20</sup>

**2. Chronic opioid therapy ( $\geq 3$  months):** Chronic opioid therapy ( $\geq 3$  months) for chronic non-cancer pain is associated with increased risk for overdose. Several factors might explain this observation. Individuals taking chronic opioid therapy might be taking higher dosages, and higher dosages are associated with increased overdose risk.<sup>18, 19</sup> Additionally, these individuals might be more likely to take long-acting opioids, a formulation which confers a greater risk for overdose.<sup>21</sup> Risks and benefits of prescribing chronic opioid therapy should be weighed carefully. For patients on chronic opioid therapy, a naloxone prescription can be offered for overdose prevention.

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**3. Opioid\* misuse or illicit use, including:**

**a. Current or past history:** Current and past history of illicit opioid use<sup>22</sup> and/or opioid analgesic misuse are risk factors for overdose.<sup>23</sup> All routes of opioid administration can confer overdose risk, although injection drug use is associated with the greatest risk.<sup>24</sup> One meta-analysis demonstrated that cohorts with higher injection prevalence had a higher overdose mortality rate (0.83 per 100 person-years) as compared to cohorts with low injection prevalence (0.33 per 100 person-years).<sup>25</sup>

**b. In treatment for opioid use disorder:** Several modalities are used to treat opioid use disorder, including pharmacotherapy and treatment without pharmacotherapy. Pharmacotherapy with opioid agonists (methadone and buprenorphine) is the most effective form of treatment; in clinical trials, treatment with opioid agonist therapy is superior to treatment without.<sup>26, 27</sup> Opioid agonist therapy decreases drug use and mortality.<sup>26-29</sup> Another pharmacotherapy option is the opioid antagonist naltrexone. For individuals who have a history of any treatment for opioid use disorder, periods out of treatment are associated with risk of relapse and overdose. In one study, the mortality rate was more than twice as high during out-of-treatment versus in-treatment periods; the risk of death was particularly pronounced in the first month after stopping treatment, with a mortality rate more than eight times higher during this period versus the mortality rate during the stable period of treatment. Offering naloxone to patients receiving any treatment modality can reduce future overdose risk.

**c. Opioid overdose history:** Previous history of an opioid overdose is a strong predictor of risk for subsequent overdose.<sup>5, 30, 31</sup> In one survey of drug users, history of previous overdose nearly doubled the risk of experiencing an overdose in the past year.<sup>31</sup>

**4. Family member or friend of an individual who meets criteria:** Family members or friends of an individual who meets any of the above criteria can also be offered a naloxone prescription since they may witness an overdose. Additionally, a statewide standing order for naloxone allows all Pennsylvanians to request naloxone from their pharmacy without an individual prescription. Under the Pennsylvania Naloxone Co-pay Assistance Program, residents who purchase naloxone using their insurance may be eligible to receive up to \$75 from the Department of Aging to assist with the reimbursement of naloxone.

Naloxone is an important component of a comprehensive approach to reducing opioid overdose, along with effective treatment, judicious opioid prescribing, public awareness and community initiatives. By offering naloxone for overdose prevention to patients at risk of opioid overdose and their family and friends, Philadelphia care providers can help prevent overdose mortality.

For more information,  
check out [phillynaloxone.com](http://phillynaloxone.com) or contact [overdose.prevention@phila.gov](mailto:overdose.prevention@phila.gov).

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Counseling Points	Examples of Language
<b>Overdose Prevention</b>	<ul style="list-style-type: none"> <li>▪ Anyone taking opioids is at risk of an overdose (opioid emergency).</li> <li>▪ Mixing other drugs or medications – such as alcohol, benzodiazepines (e.g., Xanax<sup>®</sup> or Valium<sup>®</sup>) or cocaine – with opioids can increase the risk of overdose.</li> <li>▪ Tell your doctor about all of the medications you take.</li> <li>▪ Be careful if you miss or change doses, feel ill or start taking new medications; these changes can affect tolerance (the amount of drugs your body can manage) and may increase your risk of overdose.</li> <li>▪ Talk to your doctor if your pain doesn't go away. Small changes to your dose can greatly increase your risk of experiencing an emergency.</li> <li>▪ Talk to your doctor, if you want help to stop taking opioids; there are options.</li> </ul>
<b>Overdose Recognition</b>	<ul style="list-style-type: none"> <li>▪ Share information with your family and friends about recognizing and responding to an overdose.</li> <li>▪ Common signs of an opioid overdose include:               <ul style="list-style-type: none"> <li>– Unconsciousness: the person won't wake up even if you shake them, say their name or rub your knuckles vigorously up and down their chest bone or sternum.</li> <li>– Breathing difficulties: their breathing slows or stops, which can lead to snoring or gurgling sounds.</li> <li>– Discoloration in lips and/or fingernails: these turn blue, pale or gray.</li> </ul> </li> </ul>
<b>Calling 911</b>	<ul style="list-style-type: none"> <li>▪ It is important to always call 911. The naloxone might not work or you may need more help.</li> <li>▪ The Pennsylvania Good Samaritan Law provides substantial protection to anyone calling 911 to save a life, even if drugs are present at the scene of the overdose.</li> <li>▪ It is legal to use naloxone. It's important to tell first responders if you have given or plan to give the person naloxone.</li> </ul>
<b>Using Naloxone</b>	<ul style="list-style-type: none"> <li>▪ Stay with the person until help arrives. They can have another emergency.</li> <li>▪ Even if a person is in pain or discomfort, it is important that they do NOT take more opioids for several hours.</li> </ul>
<b>Effectiveness of Naloxone</b>	<ul style="list-style-type: none"> <li>▪ Naloxone reverses the effects of opioids only. It will have no effect on an emergency due to alcohol, other drugs, or another reason. If you are unsure what someone took, it is safe to give naloxone.</li> </ul>
<b>Adverse Effects</b>	<ul style="list-style-type: none"> <li>▪ Naloxone may cause an opioid-dependent person to go into withdrawal (e.g., nausea, vomiting, agitation or muscle aches).</li> <li>▪ Withdrawal symptoms go away as the naloxone wears off.</li> </ul>
<b>Storing Naloxone</b>	<ul style="list-style-type: none"> <li>▪ Store naloxone at room temperature, out of direct light.</li> <li>▪ Keep naloxone in its original packaging.</li> </ul>
<b>Refilling Naloxone</b>	<p><b>Get a refill if:</b></p> <ul style="list-style-type: none"> <li>▪ You use one or more doses of naloxone.</li> <li>▪ You lose naloxone or damage any piece of the applicator.</li> <li>▪ Naloxone expires or is near the expiration date.</li> </ul>



**PRESCRIBE NALOXONE TO ANYONE WHO REQUESTS IT, INCLUDING:**

- ✓ Anyone at risk of experiencing an opioid-related overdose
- ✓ Anyone, including friends and family, who may assist someone at risk for an opioid-related overdose
- ✓ Anyone receiving prescription opioid analgesics

**Providers may wish to conduct a risk assessment to identify additional patients who need naloxone. The following factors increase overdose risk and may serve as additional screening criteria:**

- High-dose opioid prescription (90 or more daily morphine milligram equivalents); chronic opioid therapy (for three months or longer); and concurrent opioid and benzodiazepine prescriptions
- Current or previous opioid misuse or illicit drug use; treatment for opioid use disorder (e.g., methadone, buprenorphine, naltrexone); and opioid overdose history

**NARCAN® NASAL SPRAY**

4 mg (NDC 69547-353-02)  
1 x two-pack  
Refills: PRN

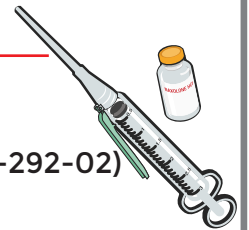
Sig: For suspected opioid overdose Follow package instructions.



**INTRAMUSCULAR**

Naloxone HCl 0.4 mg/mL  
2 x 1 mL single-dose vials  
(NDC 0409-1215-01 or 67457-292-02)  
Refills: PRN  
2 x 23 g, 3 mL,  
1-inch syringe  
Refills: PRN

Sig: For suspected opioid overdose  
Inject 1 mL intramuscularly in shoulder or thigh.



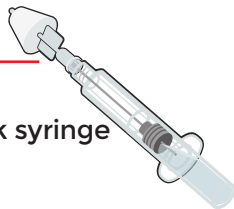
**INTRANASAL**

Naloxone HCl 1 mg/mL  
2 x 2 mL as pre-filled Luer-Lock syringe  
(NDC 76329-3369-1)  
Refills: PRN  
2 x intranasal mucosal atomizing device  
(MAD 300)  
Refills: PRN

Sig: For suspected opioid overdose  
Spray 1 mL in each nostril.  
If no response in two minutes, give second dose.

Atomizer typically not covered by insurance.

*Note to pharmacist:* Call 866-246-6990 or 800-723-3892 to order MAD 300.





### QUICK FACTS

- Naloxone is a safe medication that can reverse an opioid overdose.
- Opioids are drugs that can slow or stop breathing; they include prescription painkillers, heroin and fentanyl.
- Anyone who needs naloxone can get it at their pharmacy without a prescription. This includes people at risk of overdosing and people who may witness someone else overdosing.

### HOW DO I GET NALOXONE AT A PHARMACY?

It's simple: walk into a pharmacy and ask for naloxone – you don't need an individual prescription, but you can obtain it using Pennsylvania's "standing order" for naloxone. Under city law, pharmacies in Philadelphia must stock naloxone.

### ARE THERE DIFFERENT TYPES OF NALOXONE?

There are three types of naloxone dispensed in pharmacies:



**Single-step nasal spray**



**Multi-step nasal spray**



**Intramuscular**

### DO I NEED INSURANCE TO GET NALOXONE?

No. You can get naloxone with or without insurance. The cost of naloxone without prescription coverage costs up to \$150 for the single-step nasal spray, though the multi-step nasal spray is often less expensive. Naloxone is also available for free at community programs throughout the city. Visit [www.phillynaloxone.com](http://www.phillynaloxone.com) to learn more.

### HOW MUCH WILL I PAY IF I HAVE INSURANCE?

Many insurance companies cover naloxone with little to no copay. People with Pennsylvania Medical Assistance (Medicaid) do not have a copay. Check with your insurance to see if there are any additional costs or limits to getting naloxone. There is often an additional charge for the multi-step nasal spray – even if insurance covers the medicine. The pharmacist can help you choose the most affordable option.

### WILL I GET INSTRUCTIONS ON HOW TO USE NALOXONE?

Yes. The pharmacist should provide a short training and written instructions on when and how to use naloxone to respond to an opioid emergency or overdose. If your pharmacist does not provide you with this information, visit [www.phillynaloxone.com](http://www.phillynaloxone.com) for additional guidance and to sign up for an overdose prevention training. The pharmacist may also ask a few questions to make sure you understand how to use naloxone.

### WILL I GET NALOXONE IMMEDIATELY?

Some pharmacies will have the type of naloxone you want in stock while others may need to order it. If you cannot get naloxone right away, it will usually be available within a few days.

### IS IT LEGAL FOR ME TO CARRY AND USE NALOXONE?

Yes. Pennsylvania state law allows anyone who has received training at a pharmacy or community program to carry and use naloxone. Additionally, the Pennsylvania Good Samaritan Law provides substantial protection to anyone calling 911 to save a life, even if drugs are present at the scene of the overdose.

### DO I HAVE TO SHOW MY ID TO GET NALOXONE?

No, an ID is not required. You will have to show your insurance card if you have insurance.

### IS THERE AN AGE LIMIT?

No, but a pharmacist can refuse to give naloxone to someone under the age of 16.

### WHERE CAN I REFILL MY NALOXONE?

You can refill your naloxone at your pharmacy. Refill naloxone if it has been used, lost, damaged or expired.

### DOES NALOXONE EXPIRE?

Yes. The expiration date is marked on the naloxone. Remember to refill your naloxone before it expires.

## MORE INFORMATION AND RESOURCES

#### Learn more about naloxone:

- Visit <https://www.phillynaloxone.com>

#### Learn about treatment or harm reduction services related to opioids and other substances:

- Behavioral Health Services Initiative (uninsured): **1-215-546-1200**
- CBH Member Services (Medicaid): **1-888-545-2600**
- For the Department of Behavioral Health and Intellectual disAbility Services:  
**<http://dbhids.org/addiction-services>**
- For harm reduction resources, including syringe exchange:  
**<https://ppponline.org/>**



## Pennsylvania Naloxone Copay Assistance Program

# \$75 Off\* Out-of-Pocket Cost of Naloxone

Naloxone is an opioid overdose reversal medication that is available at a local pharmacy without a doctor's prescription, under a statewide standing order. \*Pennsylvania residents who purchase naloxone using their insurance may be eligible to receive up to \$75, from the Pennsylvania Department of Aging, to assist with the reimbursement of naloxone.

**BIN:** 002286

**PCN:** 0000682201

**Group ID:** NALOXONE



Scan for Specifications

*A claim for any patient may be submitted to the program.  
Any remaining payment will be the patient's responsibility.  
Patients are limited a quantity of 2 doses per claim.  
Enrollment in PACE and this handout are not required for eligibility.*



*Support from Emergent BioSolutions Inc. for this handout is gratefully acknowledged. NP-OE-US-00035. 01/2022*

# Nonrandomized Intervention Study of Naloxone Coprescription for Primary Care Patients Receiving Long-Term Opioid Therapy for Pain

Phillip O. Coffin, MD, MIA; Emily Behar, MA; Christopher Rowe, MPH; Glenn-Milo Santos, PhD, MPH; Diana Coffa, MD; Matthew Bald, MD; and Eric Vittinghoff, PhD

**Background:** Unintentional overdose involving opioid analgesics is a leading cause of injury-related death in the United States.

**Objective:** To evaluate the feasibility and effect of implementing naloxone prescription to patients prescribed opioids for chronic pain.

**Design:** 2-year nonrandomized intervention study.

**Setting:** 6 safety-net primary care clinics in San Francisco, California.

**Participants:** 1985 adults receiving long-term opioid therapy for pain.

**Intervention:** Providers and clinic staff were trained and supported in naloxone prescribing.

**Measurements:** Outcomes were proportion of patients prescribed naloxone, opioid-related emergency department (ED) visits, and prescribed opioid dose based on chart review.

**Results:** 38.2% of 1985 patients receiving long-term opioids were prescribed naloxone. Patients prescribed higher doses of opioids and with an opioid-related ED visit in the past 12 months

were independently more likely to be prescribed naloxone. Patients who received a naloxone prescription had 47% fewer opioid-related ED visits per month in the 6 months after receipt of the prescription (incidence rate ratio [IRR], 0.53 [95% CI, 0.34 to 0.83];  $P = 0.005$ ) and 63% fewer visits after 1 year (IRR, 0.37 [CI, 0.22 to 0.64];  $P < 0.001$ ) compared with patients who did not receive naloxone. There was no net change over time in opioid dose among those who received naloxone and those who did not (IRR, 1.03 [CI, 0.91 to 1.27];  $P = 0.61$ ).

**Limitation:** Results are observational and may not be generalizable beyond safety-net settings.

**Conclusion:** Naloxone can be coprescribed to primary care patients prescribed opioids for pain. When advised to offer naloxone to all patients receiving opioids, providers may prioritize those with established risk factors. Providing naloxone in primary care settings may have ancillary benefits, such as reducing opioid-related adverse events.

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For author affiliations, see end of text.

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In the United States, the opioid analgesic overdose death rate increased from 1.4 to 5.4 per 100 000 adults from 1999 to 2011 (1). Efforts to manage this increase in mortality have focused on modifying the prescribing practices of providers (2). Mandated urine testing, pain agreements, and inspections of prescription drug monitoring program data have become standard practice, yet few data support a link between such interventions and reduced opioid-related morbidity or mortality. In fact, whereas opioid analgesic deaths have recently plateaued, heroin use and overdose deaths have skyrocketed, suggesting possible unintended consequences of opioid stewardship initiatives (3, 4).

Many communities have used the targeted distribution of naloxone, the short-acting opioid antagonist, to address opioid-related mortality (5). Provision of naloxone to those likely to witness or experience an opioid overdose, principally illicit drug users, has been associated with substantial reductions in community-level opioid overdose mortality relative to communities that did not implement naloxone distribution (6). Other observational and ecologic analyses have demonstrated marked reductions in opioid overdose mortality in communities that distributed naloxone, including Chicago, Illinois (7); New York City (8); and Scotland (9). A meta-analysis demonstrated a higher likelihood of survival in overdose situations when naloxone was admin-

istered by laypersons (10). Naloxone distribution to heroin users is remarkably cost-effective (11).

In San Francisco, California, implementation and expansion of a targeted naloxone distribution program were temporally associated with a decline in heroin overdose deaths from as high as 180 per year to as few as 10 through 2012. The number of deaths attributed to opioid analgesics, however, exceeded 100 annually from 2010 to 2012 (12). Most of these decedents had received primary care in safety-net clinics, and most had received long-term opioid therapy for pain. However, literature to support naloxone prescribing to this population is limited to early descriptive analyses (13) and anecdotal reports (14). At U.S. Army Fort Bragg, overdoses seen in the emergency department (ED) declined from 8 per month to 0 after naloxone coprescription was started (14, 15); this finding suggests that naloxone prescription may have affected the overdose event rate by influencing patient and/or provider behavior, rather than simply being available as a reversal agent. These results are consistent with some data indicating that heroin users who receive naloxone reduce heroin use (16).

## See also:

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In response to these data, we developed and coordinated a standardized naloxone coprescribing program at primary care clinics in a safety-net system in San Francisco. To inform the larger-scale implementation of naloxone prescribing for patients prescribed opioid medications, we assessed the feasibility of introducing and scaling up naloxone coprescribing in these primary care clinics and conducted analyses to assess the association of naloxone coprescribing with ED use and prescribed opioid dose.

## METHODS

Naloxone for Opioid Safety Evaluation (NOSE) staff coordinated the clinical program and conducted the evaluation. The study was approved by the Committee on Human Research of the University of California, San Francisco (CHR#13-11168).

### Clinical Program

The clinical program was implemented in a rolling fashion from February 2013 to April 2014 at 6 clinics where patients had died of opioid overdose from 2010 to 2012. All clinics accepted only publicly insured or uninsured patients, and 2 were resident training sites. Onsite leaders were selected, and a consistent protocol was implemented across sites, beginning with training in naloxone prescribing for providers (physicians, nurse practitioners, and physician assistants) and staff (see **Appendix** and **Appendix Table 1**, available at [www.annals.org](http://www.annals.org), for implementation plan and process outcomes). Training covered rationale and indications for prescribing naloxone (anyone who uses opioids long term or is otherwise at risk for witnessing or experiencing an opioid overdose), language to approach patients (for example, use such phrases as “bad reaction” instead of “overdose”), naloxone formulations, and pharmacy/payer coverage. Additionally, providers and staff were trained on how to educate patients on naloxone use, how to assemble the intranasal device (the U.S. Food and Drug Administration has since approved a device requiring no assembly [17]), and ensuring that caretakers know how and when to administer naloxone (**Appendix Figure 1**, available at [www.annals.org](http://www.annals.org)).

Initial training was provided to all sites approximately 30 days preceding initiation of naloxone coprescription; after initiation, additional training was provided and at least 1 reminder e-mail was sent to providers (**Appendix Figure 2**, available at [www.annals.org](http://www.annals.org)). Because most providers opted to prescribe the intranasal formulation of naloxone and the mucosal atomization device was not readily available from pharmacies, clinics could order the device and patient brochures (**Appendix Figure 3**, available at [www.annals.org](http://www.annals.org)) in zipper-seal plastic bags from the clinic system's central pharmacy. NOSE staff assisted with any logistic problems, and a clinical pharmacist educated any pharmacies that encountered problems ordering, dispensing, or billing for naloxone (**Appendix Figure 4**, available at [www.annals.org](http://www.annals.org)).

### Data Sources and Data Abstraction

Feasibility was assessed through chart reviews of all patients receiving long-term opioid therapy by prescription. Patients receiving sufficient opioids to take at least 1 pill daily for more than 3 months were added to a pain management registry (PMR) by staff at each clinic. This list was downloaded every 3 months during the intervention period, and a merged list of 3138 patients with demographic data was generated in March 2015. A manual chart review was conducted to determine whether patients were valid PMR entrants during the study period and to collect the following data: 1) opioid type, dose, quantity per 30 days, and date prescribed at 2 clinic visits (the visit closest to the baseline date [start of naloxone coprescribing at the given clinic or the date the patient was added to the PMR, whichever was later] and the last visit at the clinic before chart review [that is, follow-up date]); 2) the date of initial naloxone prescription; and 3) dates of all ED visits at the county hospital and opioid-relatedness.

The ED visits were coded as “opioid-related” in accordance with documentation for establishing drug-relatedness of ED visits from the Drug Abuse Warning Network (18). Visits were opioid-related if the documenting physician considered them to be primarily due to an adverse event from an opioid or to opioid-seeking behavior; a subset of visits was coded as “over-sedation” if the assessment was an opioid poisoning or other complication attributed by the documenting physician to opioid-induced sedation. Staff reviewing charts included a physician who trained other staff and reviewed uncertain cases; 62.5% of charts were independently assessed by at least 2 reviewers (see **Appendix** for details). Death information was extracted from the California Electronic Death Record System on 14 July 2015.

### Feasibility Analysis

We assessed bivariate relationships between all demographic and clinical characteristics presented in **Table 1** and the receipt of naloxone during the study period using chi-square, Fisher exact (for comparisons with cell sizes <5), and Wilcoxon rank-sum tests. Morphine equivalent daily dose in milligrams (MEQ) was calculated for each patient at baseline and subsequent follow-up dates by using standard conversion ratios from the literature (19, 20).

We fit a normal-logistic regression model, with random effects for providers, to assess both patient- and provider-level predictors of naloxone prescription. All baseline patient characteristics assessed in bivariate analyses were included in the model, except for opioid type; the latter was excluded because relevant elements of formulations (such as presence of acetaminophen or duration of action) do not necessarily correspond to opioid type. Only baseline history of any opioid-related ED visit was included in the model because this category of visit was hypothesized to be most relevant to naloxone prescribing. The model also included provider type (attending physician or fellow, resident physician, or other provider) and the size of

**Table 1.** Demographic and Clinical Characteristics of PMR Patients, by Receipt of Naloxone Prescription

Characteristic	Received Naloxone		Total
	No	Yes	
<b>Total, n (%)</b>	1226 (61.8)	759 (38.2)	1985 (100.0)
<b>Sex, n (%)</b>			
Female	503 (61.2)	319 (38.8)	822 (41.4)
Male	723 (62.2)	440 (37.8)	1163 (58.6)
<b>Mean age (SD), y*</b>	57.3 (10.8)	55.7 (10.7)	56.7 (10.8)
<b>Race/ethnicity, n (%)†</b>			
White	338 (55.8)	268 (44.2)	606 (30.5)
Black	622 (64.8)	338 (35.2)	960 (48.4)
Hispanic/Latino	175 (66.0)	90 (34.0)	265 (13.4)
Other	91 (59.1)	63 (40.9)	154 (7.8)
<b>Clinic, n (%)†</b>			
A	431 (68.8)	195 (31.2)	626 (31.5)
B	313 (69.9)	135 (30.1)	448 (22.6)
C	165 (48.7)	174 (51.3)	339 (17.1)
D	199 (67.5)	96 (32.5)	295 (14.9)
E	98 (44.5)	122 (55.5)	220 (11.1)
F	20 (35.1)	37 (64.9)	57 (2.9)
<b>MEQ daily dose, n (%)†</b>			
≤20 mg	418 (72.8)	156 (27.2)	574 (28.9)
21–60 mg	338 (66.9)	167 (33.1)	505 (25.4)
61–120 mg	165 (56.5)	127 (43.5)	292 (14.7)
121–200 mg	109 (54.2)	92 (45.8)	201 (10.1)
201–400 mg	113 (49.6)	115 (50.4)	228 (11.5)
≥400 mg	83 (44.9)	102 (55.1)	185 (9.3)
<b>Prescribed opioid, n (%)</b>			
Codeine	130 (67.4)	63 (32.6)	193 (9.7)
Hydrocodone†	361 (70.0)	155 (30.0)	516 (26.0)
Oxycodone†	523 (57.0)	394 (43.0)	917 (46.2)
Morphine†	269 (53.6)	233 (46.4)	502 (25.3)
Methadone†	106 (53.3)	93 (46.7)	199 (10.0)
Hydromorphone	33 (54.1)	28 (45.9)	61 (3.1)
Fentanyl*	20 (41.7)	28 (58.3)	48 (2.4)
Other‡	12 (63.2)	7 (36.8)	19 (1.0)
<b>Opioid dose change during study period*†</b>			
Mean dose change in MEQ (SD), mg	−21.6 (197.6)	−44.9 (228.2)	−31 (210.0)
Median dose change in MEQ (IQR), mg	0.0 (−15.0 to 5.0)	0.0 (−50.0 to 3.0)	0.0 (−25.0 to 4.5)
Increase, n (%)	340 (62.7)	202 (37.3)	542 (27.3)
No change, n (%)	415 (65.7)	217 (34.3)	632 (31.8)
Reduction, n (%)	279 (53.4)	243 (46.6)	522 (26.3)
Discontinuation, n (%)	192 (66.4)	97 (33.6)	289 (14.6)
<b>ED visits during 12 mo before baseline date, n (%)</b>			
Any visit†	390 (58.3)	279 (41.7)	669 (33.7)
Any opioid-related visit†	59 (46.5)	68 (53.5)	127 (6.4)
Any oversedation visit	14 (46.7)	16 (53.3)	30 (1.5)
<b>ED visits between 1 January 2013 and end of follow-up, n (%)</b>			
Patients with any visit	644 (60.7)	417 (39.3)	1061 (53.5)
Patients with any opioid-related visit†	130 (52.8)	116 (47.2)	246 (12.4)
Patients with any oversedation visit†	31 (46.3)	36 (53.7)	67 (3.4)
<b>Mean annual ED visit rate between 1 January 2013 and end of follow-up (SD)</b>			
Mean rate of any type of visit	0.87 (2.0)	0.99 (2.0)	0.91 (2.0)
Mean rate of opioid-related visits*	0.11 (0.6)	0.13 (0.6)	0.12 (0.6)
Mean rate of oversedation visits*	0.017 (0.1)	0.024 (0.1)	0.020 (0.1)
<b>Deaths during study period, n (%)</b>			
All-cause	40 (67.8)	19 (32.2)	59 (3.0)
Opioid poisoning§	3 (60.0)	2 (40.0)	5 (0.3)

ED = emergency department; IQR = interquartile range; MEQ = morphine equivalent; PMR = pain management registry.

\*  $P < 0.05$  from Wilcoxon rank-sum test.†  $P < 0.05$  from chi-square or Fisher exact test.

‡ Other opioids included buprenorphine for pain and meperidine.

§ Bivariate relationship assessed with Fisher exact test because of small cell sizes.



each provider's panel of PMR patients, while controlling for time in days from 1 February 2013 (the earliest program initiation date) to patient baseline date, as well as time between the baseline and follow-up visit dates.

To characterize residual differences among providers in naloxone prescription rates, we calculated the odds ratio for the difference between the 25th and 75th percentile values of the random provider effect. A descriptive summary of the PMR panel size, number of patients prescribed naloxone, and percentage of patients prescribed naloxone per provider is presented in **Appendix Table 2** (available at [www.annals.org](http://www.annals.org)).

### Analysis of ED Use

In our prespecified plan to assess the association of naloxone receipt with opioid-related ED visits, numbers of opioid-related ED visits were calculated for each patient in each month between January 2013 and the date of chart review (March to October 2015). For patients who died during the study period ( $n = 59$ ), follow-up ended at the date of death.

We then developed a multivariable Poisson regression model for the monthly number of opioid-related ED visits, using an offset to account for days of exposure in each month (ranging from 1 to 31 with an average of 30.0). This model used generalized estimating equations with exchangeable working correlation and robust SEs to account for clustering by patient, as well as overdispersion. The effect of receipt of a naloxone prescription was assessed by using 2 time-dependent covariates: The first, an indicator for all months after the first naloxone prescription, models the immediate effect; and the second, the number of months since first naloxone prescription, captures subsequent increases or decreases in the prescription effect; this has value 0 before receipt of naloxone. Patients never prescribed naloxone were assigned values of 0 for both covariates.

The model adjusted for age, race/ethnicity, sex, MEQ at baseline date, history of any opioid-related ED visit between 1 January 2012 and 31 December 2012, and clinic. The model also flexibly controlled for secular trends in ED use by using a 3-knot restricted cubic spline in calendar month, starting from January 2013; as a result, effect estimates for having received a naloxone prescription are net of any underlying secular trend.

To illustrate the estimated naloxone effects, we plotted the expected number of ED visits in each month for 2 patients (1 who received naloxone and 1 who did not), with the time scale for both trajectories centered on the median month of naloxone prescription; for both patients, expected values were evaluated at the mean values of all covariates. Similar plots stratified by clinic and models allowing modification of both the immediate naloxone prescription effect and subsequent changes in the effect over time by clinic are presented in **Appendix Figure 5** (plots) and **Appendix Table 3** (regression results) (available at [www.annals.org](http://www.annals.org)).

In a sensitivity analysis, we counted opioid overdose deaths that occurred during the study period ( $n =$

5) as an event. In a second sensitivity analysis, we adjusted for whether the patient ever received naloxone during the study period in order to control for unmeasured differences between individuals who were and were not prescribed naloxone that may not have been accounted for by the included demographic and clinical covariates. In a third sensitivity analysis, we excluded the variable indicating a history of any opioid-related ED visit between 1 January 2012 and 31 December 2012.

### Analysis of Opioid Dose

We fit an adjusted generalized estimating equation negative binomial model for the baseline and follow-up total MEQ values, set up in essentially the same way as the model for opioid-related ED visits. Negative binomial models accommodate severe right skewness and also 0 values, observed at follow-up among participants whose opioids were discontinued. Specifically, we used the same 2 time-dependent covariates to model the immediate effect of having received a naloxone prescription as well as changes in this effect, net of the secular effect modeled using a 3-knot restricted cubic spline in months since 1 February 2013 (the earliest program initiation date), and controlling for age, sex, race/ethnicity, history of any opioid-related ED visit, and clinic. However, in line with our sensitivity model for ED visits, we included an indicator for naloxone group as a fixed effect (that is, whether the patient ever received naloxone during the study period), to capture the systematically higher total MEQ at baseline in the group that went on to receive a naloxone prescription; this difference could not be adequately controlled by the covariates available to us. This is analogous to an analysis of pre- and posttreatment values in a randomized trial using group, time, and their interaction, with the main effect for group capturing any baseline between-group differences.

Finally, as indicated by exploratory analysis, we allowed this baseline group effect to vary by clinic, using an interaction term. As in the analysis of ED visits, we illustrate the estimated naloxone effects by plotting expected MEQ dose for 2 patients, 1 of whom received naloxone, both with typical covariate levels, and the time scale centered on the median month of naloxone prescription. Similar plots stratified by clinic and models allowing modification of both the immediate naloxone prescription effect and subsequent changes in the effect over time by clinic are presented in **Appendix Figure 6** (plots) and **Appendix Table 4** (regression results) (available at [www.annals.org](http://www.annals.org)).

Motivated by the hypothesis that naloxone prescription could lead providers to decrease total MEQ for some patients and increase it for others, we also categorized the change in prescribed opioid dose between the baseline and follow-up clinic visits as increased, decreased/discontinued, or unchanged and used a multinomial logistic regression model to assess the association of naloxone prescription with this 3-level outcome, with no change in dose as the reference level of the outcome (**Appendix**).

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## RESULTS

### Patient Characteristics

A total of 3138 patient chart reviews identified 1985 patients prescribed opioids for long-term pain management from the clinics during the time of naloxone prescribing (Table 1). The excluded patients consisted of those who, at the start of naloxone prescribing, were no longer in care at the clinics ( $n = 600$ ), were not prescribed opioids ( $n = 447$ ), were deceased ( $n = 21$ ), or were prescribed opioids only for opioid use disorder treatment ( $n = 85$ ). There were more men than women, and blacks accounted for the plurality of patients. Baseline opioid dose ranged from 2 to 4200 MEQ/d, with a median dose of 53 MEQ/d. Nearly three quarters received more than 20 MEQ/d, and nearly 10% received more than 400 MEQ/d. Oxycodone was the most commonly prescribed opioid, followed by hydrocodone and morphine. Patient characteristics stratified by clinic are presented in Appendix Table 5.

### Feasibility of Naloxone Prescribing

During the study period, naloxone was prescribed to 759 pain patients (38.2%) over 2254 patient-years. Patients who received naloxone accounted for 19 of 59 (32.2%) deaths during the study period and 2 of 5 (40%) opioid poisoning deaths. Our logistic regression model assessing predictors of naloxone prescription included only the 1805 (90.9%) patients for whom provider data were available. In this analysis, patients who were receiving a higher dose of opioids or seen in the county ED for an opioid-related visit in the 12 months preceding their baseline date were more likely to receive a naloxone prescription (Table 2).

Older patients had lower odds of being prescribed naloxone. Receiving a naloxone prescription was also dependent on which clinic patients attended, with 3 clinics (including 1 of 2 resident training sites) prescribing naloxone to a substantially lower proportion of patients than the other clinics. Although statistically insignificant ( $P > 0.05$ ), there were trends toward lower odds of being prescribed naloxone among black patients than among white patients and greater odds of prescribing naloxone among resident physicians compared with attending physicians and fellows. The odds ratio for the difference between the 25th and 75th percentiles of the provider random effect (our measure of residual between-provider variability in naloxone prescription rates not accounted for by the fixed effects in the model) was 5.06 (95% CI, 3.45 to 6.9).

### Opioid-Related ED Visits

There were a total of 4322 ED visits during the study period, 471 of which were opioid-related and 95 which were attributed to opioid-induced oversedation. On average, patients had 6% fewer opioid-related ED visits with each additional month since the receipt of a

**Table 2.** Multivariable Logistic Regression Model Assessing Odds of Naloxone Prescription ( $n = 1805$  Patients)\*

Variable	Adjusted Odds Ratio (95% CI)	P Value
<b>Age (5-y units)</b>	0.94 (0.89-1.00)	0.036
<b>Race/ethnicity</b>		
White	Reference	
Black	0.77 (0.58-1.03)	0.078
Hispanic/Latino	0.74 (0.49-1.13)	0.162
Other	0.74 (0.45-1.22)	0.239
<b>Sex</b>		
Female	Reference	
Male	0.99 (0.77-1.27)	0.945
<b>Log MEQ daily dose</b>	1.73 (1.57-1.92)	<0.001
<b>ED visit during 12 mo before baseline date†</b>	2.54 (1.54-4.18)	<0.001
<b>Provider type</b>		
Attending physician/fellow	Reference	
Resident physician	1.84 (0.98-3.45)	0.058
Other provider	0.83 (0.41-1.68)	0.606
<b>Number of PMR patients seen by provider</b>	1.00 (0.98-1.02)	0.691

ED = emergency department; MEQ = morphine equivalent; PMR = pain management registry.

\* Adjusted for patient clinic, number of days elapsed between the earliest date of program initiation (1 February 2013) and patient baseline date and number of days elapsed between patient baseline date and subsequent follow-up date.

† Includes only opioid-related ED visits.

naloxone prescription (incidence rate ratio [IRR], 0.94 [CI, 0.89 to 0.998];  $P = 0.044$ ), after adjustment for all demographic and clinical covariates and secular trends in ED use (Table 3). This monthly decrease in opioid-related ED visits after the receipt of a naloxone prescription corresponds to a 47% reduction in opioid-related ED visits per month 6 months after receipt of the prescription (IRR, 0.53 [CI, 0.34 to 0.83];  $P = 0.005$ ) and a 63% reduction after 1 year (IRR, 0.37 [CI, 0.22 to 0.64];  $P < 0.001$ ).

Figure 1 shows the pattern of expected ED visit rates for 2 typical patients, 1 of whom received naloxone. Results were essentially unchanged when the 5 opioid poisoning deaths that occurred during the study period were included as events (IRR, 0.95 [CI, 0.89 to 1.00];  $P = 0.050$ ) and in our sensitivity analysis adjusting for ever receiving a naloxone prescription (IRR, 0.94 [CI, 0.89 to 1.00];  $P = 0.039$ ). In our final sensitivity analysis excluding history of any opioid-related ED visit, the evidence for the relationship between months since naloxone prescription and the monthly number of ED visits was marginally insignificant (IRR, 0.94 [CI, 0.88 to 1.01];  $P = 0.080$ ).

### Prescribed Opioid Dose

In the generalized estimating equation negative binomial model for expected MEQ, the baseline secular

**Table 3.** Multivariable Poisson Regression Model Fit With Generalized Estimating Equations Assessing Count of Opioid-Related ED Visits per Month (*n* = 1985 Patients)\*

Variable	IRR (95% CI)	P Value
<b>Immediate naloxone effect</b>	0.76 (0.42-1.36)	0.355
<b>Naloxone trend effect per additional month after naloxone receipt</b>	0.94 (0.89-0.998)	0.044
<b>Age (5-y units)</b>	0.94 (0.85-0.97)	0.003
<b>Race/ethnicity</b>		
White	Reference	
Black	0.91 (0.50-1.66)	0.769
Hispanic/Latino	1.21 (0.46-3.17)	0.702
Other	1.40 (0.63-3.10)	0.415
<b>Sex</b>		
Female	Reference	
Male	1.61 (1.09-2.37)	0.017
<b>Log MEQ daily dose</b>	1.25 (1.04-1.51)	0.017
<b>ED visit between 1 January and 31 December 2012†</b>	9.65 (5.68-16.40)	<0.001

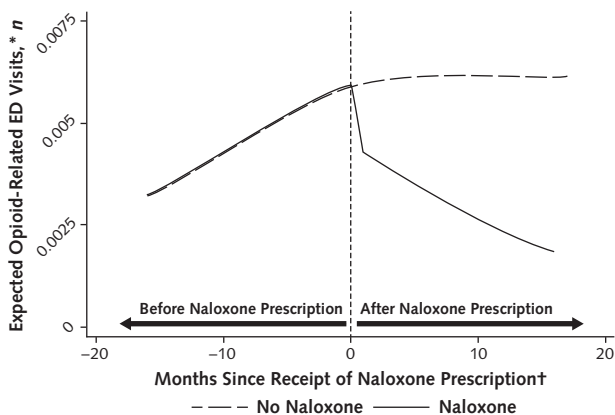
ED = emergency department; IRR = incidence rate ratio; MEQ = morphine equivalent.

\* Adjusted for patient clinic and a cubic spline of the sequential count of patient-months starting with a value of 1 for January 2013.

† Includes only opioid-related ED visits.

trend showed a rapid decrease followed by leveling off (*P* < 0.0005 for both the overall effect and its nonlinearity), as well as strong baseline differences between the 2 groups, in particular at 2 of the 6 clinics. After controlling for demographic and clinical characteristics and secular trend, we found a nominal 15% decrease in total MEQ at the time of naloxone prescription (IRR, 0.85

**Figure 1.** Expected number of opioid-related ED visits per month, by receipt of naloxone prescription.



ED = emergency department.

\* Expected number of ED visits per month calculated for 2 patients (1 who received a naloxone prescription and 1 who did not), both with mean values of all covariates.

† For both trajectories, time was uniformly centered on April 2014, the median month of receipt of naloxone prescription during the study period among patients who received naloxone.

**Table 4.** Multivariable Negative Binomial Regression Model Fit With Generalized Estimating Equations Assessing Opioid Dose at Baseline and Follow-up (*n* = 1985 Patients)\*

Variable	IRR (95% CI)	P Value
<b>Immediate naloxone effect</b>	0.85 (0.67-1.08)	0.191
<b>Naloxone trend effect per additional month after naloxone receipt</b>	1.01 (1.00-1.03)	0.154
<b>Age (5-y units)</b>	0.99 (0.97-1.02)	0.725
<b>Race/ethnicity</b>		
White	Reference	
Black	0.83 (0.71-0.98)	0.031
Hispanic/Latino	0.63 (0.50-0.79)	<0.001
Other	0.45 (0.35-0.58)	<0.001
<b>Sex</b>		
Female	Reference	
Male	1.19 (1.04-1.37)	0.012
<b>ED visit during 12 mo before baseline date†</b>	1.43 (1.11-1.83)	0.005

ED = emergency department; IRR = incident rate ratio.

\* Adjusted for patient clinic, a naloxone group indicator (i.e., whether patient ever received naloxone during the study period), and a cubic spline in months since 1 February 2013 (the earliest program initiation date). The model allowed for the effect of the naloxone group indicator to vary by clinic, using an interaction term.

† Includes only opioid-related ED visits.

[CI, 0.67 to 1.08]; *P* = 0.191), followed by 1% monthly increases in dose (IRR, 1.01 [CI, 0.996 to 1.03]; *P* = 0.154), resulting in an estimated net effect at 18 months of nil (IRR, 1.03 [CI, 0.91 to 1.27]; *P* = 0.61) (Table 4). These effects are illustrated for 2 typical patients in Figure 2.

In our additional analysis using multinomial logistic regression, having received a naloxone prescription was associated with a decrease or discontinuation in opioid dose (relative risk reduction, 1.47 [CI, 1.17 to 1.86]; *P* = 0.001) but not significantly associated with an increase in dose (relative risk ratio, 1.18 [CI, 0.92 to 1.52]; *P* = 0.198) (Appendix Table 6, available at [www.annals.org](http://www.annals.org)).

**DISCUSSION**

This nonrandomized intervention study found that primary care providers prescribed naloxone to a substantial proportion of patients receiving long-term opioid therapy for pain management. When advised to offer naloxone to all patients receiving long-term opioids, clinicians were more likely to prescribe to those who were probably at higher risk for overdose, including patients receiving higher doses of opioids and those who have had opioid-related ED visits in the past. In the absence of guideline-based indications for naloxone coprescribing, these may be reasonable metrics upon which to prioritize prescription of naloxone. In fact, the Centers for Disease Control and Prevention recently released guidelines on opioid prescribing that recom-

mend considering naloxone prescription for patients with a history of overdose, a history of a substance use disorder, an opioid dose greater than 50 MEQ, or concurrent benzodiazepine use (21).

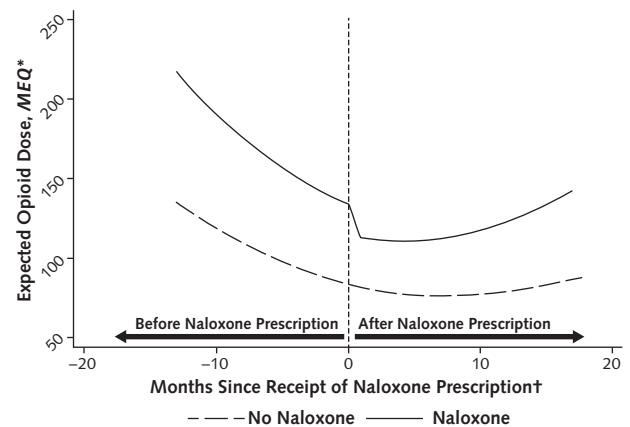
Nonetheless, there may be hazards to risk-stratifying patients for naloxone prescription, including stigma, medico-legal concerns about acknowledging a patient's elevated risk for overdose, and failure to reach the high proportion of potential decedents who access intentionally or unintentionally diverted opioids (22). Finally, there may be a behavioral effect of naloxone coprescription in which patients become more aware of the hazards of these medications and engage in efforts to improve medication safety—a benefit hinted at by our analyses.

The proportion of patients prescribed naloxone varied substantially both by clinic and by provider. In addition, older patients were less likely to receive naloxone prescriptions, and weak evidence suggested the same for black patients. There are several possible explanations for this variation. Because prescribing naloxone was not considered standard practice and lacked the wealth of data supporting most other routine preventive medical interventions, some providers may have opted not to follow the recommendations for naloxone prescribing, and vocal “champions” at selected clinics may have been able to substantially influence other providers. With regard to patient-level factors, the median age of opioid overdose death in San Francisco is 50 years (12), suggesting unmet need for naloxone among older patients. Similarly, blacks were overrepresented among PMR patients in the safety-net clinics (particularly in 2 of the low-prescribing clinics, representing 88.4% and 42.5% of patients at those clinics, respectively), as well as among opioid overdose decedents, relative to the San Francisco population (12). Changes in clinic protocols and additional provider education may be needed to ensure access to naloxone to patients most at risk.

Receipt of naloxone was independently associated with a reduction in opioid-related ED visits over time, raising the possibility that providing naloxone affected patient behavior with respect to opioids. This finding is consistent with prior observations of similar benefits with naloxone receipt among patients prescribed opioids at U.S. Army Fort Bragg (14, 15) and among some heroin users trained in overdose prevention (16). Such a change was not found in an interrupted time series of community distribution of naloxone (6), suggesting that any associated behavioral modification may depend on the mode of intervention delivery. In addition, we found no net effect of naloxone receipt on opioid dose over time and a possible reduction in dose in an alternative analysis, alleviating potential concerns that providing naloxone could result in risk compensation via increased use of opioids. These potential benefits of naloxone provision should be targets for future research.

This study had several limitations. First, we cannot definitively infer causality from this observational study. Second, data collected by chart review may vary by

**Figure 2.** Expected opioid dose, by receipt of naloxone prescription.



MEQ = morphine equivalent.

\* Expected MEQ daily dose in milligrams in 2 patients (1 who received a naloxone prescription and 1 who did not), both with mean values of all covariates.

† For both trajectories, time was uniformly centered on April 2014, the median month of receipt of naloxone prescription during the study period among patients who received naloxone.

documentation patterns; however, the size of our sample should reduce the effect of such variation. Third, our data do not confirm that patients filled their naloxone prescriptions. Fourth, we were unable to ascertain whether patients sought care outside of the safety-net system. In addition, we could not assess details of patients' history of substance use or incarceration, factors that may influence naloxone prescribing and overdose risk. Finally, results may not be generalizable outside of safety-net clinical care settings.

In summary, we demonstrated that naloxone can be successfully prescribed to a substantial proportion of patients receiving opioids for chronic pain in primary care practices. Naloxone coprescribing was associated with reduced opioid-related ED visits, suggesting a possible ancillary benefit of reducing opioid-related adverse events, and no net change in opioid dose. Naloxone prescribing is now more straightforward, with the U.S. Food and Drug Administration's recent approval of naloxone devices designed for lay persons (17).

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**Disclaimer:** The findings and conclusions in this paper are those of the authors and do not necessarily represent the views of the San Francisco Department of Public Health.

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**Reproducible Research Statement:** *Study protocol:* Not available. *Data set:* Available from Dr. Coffin in the context of agreed-upon use and human subjects approval. *Statistical code:* Available from Dr. Coffin ([phillip.coffin@ucsf.edu](mailto:phillip.coffin@ucsf.edu)).

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## APPENDIX: METHODS

### Clinical Program

NOSE staff provided initial and ongoing training at each clinic and provided ongoing support throughout the pilot. NOSE staff conducted onsite naloxone prescribing and education training at each clinic before program initiation and provided additional training intermittently throughout the study (**Appendix Table 1**). Clinic-wide staff received information about the program at least once through in-person meetings and staff-wide e-mails; providers, nurses, and medical assistants received additional specialized education through group-specific meetings and one-on-one training.

Meetings with providers focused on technical aspects of naloxone prescribing, including entering the prescription into the electronic medical record, interfacing with pharmacies, delegating naloxone prescribing and education tasks, and fielding provider questions and concerns. These trainings also covered nonstigmatizing language to present naloxone to patients. Trainings were often conducted at provider-wide meetings or smaller provider “huddles,” which varied in size and length. Provider trainings included 5 to 30 providers and lasted 5 to 60 minutes.

The nursing and medical assistant staff also received one-on-one training to discuss educating patients who were receiving naloxone prescriptions. These sessions were designed to ensure familiarity with the naloxone device, including its formulation, assem-

bly, and indications for when and how to use it, and to ensure comfort with the education guidelines, as described in **Appendix Figure 1**. This training included role-plays and lasted 5 to 15 minutes.

After rollout, NOSE staff remained engaged with clinic activities and were available to provide technical support, such as addressing problems with pharmacy access to naloxone and access to naloxone kit supplies (for example, the atomizer and brochure).

Support for all 6 clinics combined required on average approximately 20% full-time effort per year provided by midlevel nonclinical staff.

### Data Sources and Data Abstraction

Review of 3138 charts identified 1985 patients eligible for inclusion in the study. Patients were excluded if, at the start of naloxone prescribing, they were not in care ( $n = 600$ ), were not prescribed opioids ( $n = 447$ ), were receiving opioids for opioid use disorder treatment only ( $n = 85$ ), or were deceased ( $n = 21$ ). At least 1241 (62.5%) of the 1985 eligible charts were assessed by 1 or more additional reviewers. These additional assessments occurred in several different ways. First, reviewers were instructed to mark “review” on any charts for which there was uncertainty about any data elements, resulting in a second assessment of at least 908 charts (an unquantified number of additional charts were assessed by a second reviewer in real time when the initial reviewer had questions). Second, at the conclusion of data collection, to ensure that charts assessed early in the process were consistent with interpretations made later in the process, a second reviewer assessed all 339 charts from the first clinic reviewed. Third, at the conclusion of data collection, a second reviewer assessed the 409 charts assessed by reviewers who had assessed less than 20% of the total charts. Finally, at the conclusion of data collection, 63 additional charts not reassessed through any of the prior processes were randomly selected for a final assessment. Data were not collected with regard to changes made during secondary reviews, with the exception of the final random review of 63 charts, which resulted in no changes to any data elements. The total number of repeated assessments exceeds the total number of charts that were reassessed because some charts marked for “review” were later selected for reassessment.

### Analysis of Opioid Dose

In an additional analysis, motivated by the hypothesis that naloxone prescription could lead providers to decrease total MEQ for some patients and increase it for others depending on current dose as well as unmeasured patient characteristics, we categorized the change in prescribed opioid dose between the first and final clinic visits as increased, decreased/discontinued, or unchanged. We then used multinomial logistic re-

gression to assess the association of naloxone prescription with this multinomial 3-level outcome, with no change in dose as the reference level of the outcome, and controlling for patient age, race/ethnicity, sex, and history of an opioid-related ED visit in the year before the baseline date. The model also flexibly adjusted for a linear secular trend as the time in days from 1 February 2013 (the earliest program initiation date) to patient baseline date, as well as time between the baseline and follow-up visits. Adjustment for baseline MEQ could in-

duce collider-stratification bias if this potentially important confounder is a common effect of both unmeasured confounders and measurement error in both the baseline and follow-up dose (23); as result, we omitted baseline MEQ from the model. The results from this analysis are presented in **Appendix Table 6**.

#### **Web-Only Reference**

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**Appendix Table 1. Implementation Plan and Process Outcomes for Naloxone Coprescribing at Safety-Net Clinics**

Activity	Occurrence, n	Time Frame	Purpose	Personnel	Number Done at Clinics					
					A Start-date 12/1/13	B Start-date 2/1/13	C Start-date 2/1/13	D Start-date 4/1/14	E Start-date 3/1/14	F Start-date 11/1/13
NOSE introduction meeting	1	2-3 months prior to program initiation	Introduce program to clinic leaders and discuss rollout logistics	NOSE study staff, clinic director, nurse manager and "champions"	1	1	1	1	1	1
Clinic-wide staff training	≥1	1-2 months preinitiation	Introduce/review program with all staff, disseminate naloxone education checklist*	NOSE study staff, all clinic staff	3	1	1	4	3	2
Naloxone kit material procurement, kit creation and site storage	Ongoing	2 months preinitiation; 1 month preinitiation determine communal location for kit storage; restock and assemble kits on ongoing basis when supplies are low	Obtain and assemble naloxone prescribing materials for "kit" including: atomizers, plastic bags, and patient education brochures	Designated clinic staff	NA	NA	NA	NA	NA	NA
Provider trainings	≥1	0-1 months preinitiation	Answer questions related to provider-specific activities and remind providers of protocol	NOSE study staff, clinic providers (MD, NP, PA)	2	6*	11†	1	1	1
Nurse/MEA trainings	≥1	0-1 months preinitiation	Answer questions related to nurse/MEA-specific activities; Nurses/MEAs 1-on-1 role plays	NOSE study staff, clinic nurses and MEAs	4	0	2	2	2	1
Staff-wide e-mail‡	≥2	At rollout; 3-4 months after initiation	Alert clinic staff of program start and refresh on protocol and purpose	Clinic director	2	2	2	2	2	1
Ongoing technical support	Ongoing	Ongoing	Provide technical assistance	NOSE study staff	NA	NA	NA	NA	NA	NA

MEA = medical educator and assistant; NA = not available; NOSE = Naloxone for Opioid Safety Evaluation.

\* Five of these trainings included 5-10 providers each in preclinic "huddles."

† Ten of these trainings included 5-10 chief residents (5) or 5-10 providers in preclinic "huddles" (5).

‡ E-mail template provided by NOSE staff.

<b>Intranasal Naloxone Patient Education Checklist</b> 5- to 10-min Trainings
<b>Causes of Opioid Overdose</b>
<input type="checkbox"/> Opioids can lower or stop your breathing, especially when: <ul style="list-style-type: none"> <li>- Used with medications like alcohol, benzodiazepines, or other drugs</li> <li>- Changing the dose of or how often opioids are used</li> </ul>
<b>Recognizing Opioid Overdose</b>
<input type="checkbox"/> You can tell someone has overdosed when you can't wake them up with stimulation like rubbing knuckles on breastbone <i>[OPTIONAL]</i> Other signs include: <ul style="list-style-type: none"> <li>- Slow breathing, gasping for air, snoring, or gurgling</li> <li>- Pale or bluish skin (especially lips and fingernails)</li> <li>- Slow heartbeat, weak pulse</li> </ul>
<b>What To Do If Someone Overdoses</b>
<input type="checkbox"/> Call <u>911</u> <input type="checkbox"/> Give <u>naloxone</u> <ul style="list-style-type: none"> <li>- Assemble naloxone kit (see diagram)</li> <li>- Demonstrate with demonstration kit</li> <li>- <b>Spray <u>half</u> up EACH nostril</b></li> </ul>
<input type="checkbox"/> Follow 911 dispatcher's directions, which may include: CPR, rescue breathing, or chest compressions <b>Rescue Breathing:</b> <ul style="list-style-type: none"> <li>- Make sure nothing is in their mouth</li> <li>- Tilt head back, lift chin, pinch nose</li> <li>- Make a tight seal over their mouth and give 1 breath every 5 seconds</li> </ul>
<b>[OPTIONAL] Aftercare</b>
<ul style="list-style-type: none"> <li>- Continue rescue breathing if they're not breathing on their own</li> <li>- Give another 2 sprays of naloxone (one in each nostril) after <b>3 minutes</b> if they're still having trouble breathing or if they still won't wake up</li> <li>- Naloxone wears off in 30-90 minutes so the overdose may return</li> <li>- Stay with the them until the paramedics arrive</li> </ul>
<b>Now That You Have Naloxone</b>
<input type="checkbox"/> <b>Make sure to tell someone where your naloxone is and when/how to use it!</b>

CPR = cardiopulmonary resuscitation.

**To:** [Clinic] Providers  
**Subject:** Remember to prescribe Naloxone!

Dear [Clinic] Providers,

This is an email reminder that [clinic] is offering intra-nasal **naloxone** (Narcan®) to patients on chronic opioid therapy.

This is one part of the greater movement towards Safe Opioid Prescribing at [Clinic]. Unfortunately, many of our patients do have risk factors for unintentional overdose, so this is a potentially life-saving medication for them to have.

If you have been trained on how to prescribe, terrific! Remember that the atomizers are in the **precepting room** in the back – one ziplock bag needs to be given to the patient in addition to sending the prescription to the pharmacy (the ziplock bag also tells you how to write the prescription in ECW).

If you have not heard about this, please let me know and I can give you a brief introduction on how to do this and why it is important. Here's a quick overview:

**How:**

- Identified a patient you want to prescribe naloxone to and tell a nurse or medical assistant, "I would like a naloxone kit, please"
- The nurse or medical assistant will provide you with
  - A teaching kit for demonstrating intranasal administration
  - A dispensing kit with atomizers and an educational brochure
- The kits have instructions on them describing how to prescribe naloxone in the LCR
- The educational brochure contains instructions for assembling the atomizer
- Show the patient how to assemble the atomizer and encourage the patient to tell his or her friends and family about the kit and where it is kept
- After distributing the dispensing kit and faxing your prescription, return the teaching kit to the nursing station

Patients can only pick up naloxone at the following pharmacies:

- **[List of pharmacies your patients frequently use to fill prescriptions]**

Please email: [contact] at [email] or [phone #] with any questions.

Best,  
**[Signature]**

---

ECW = eClinicalWorks; LCR = lifetime clinical record.

## What is an opioid overdose?



Opioids can cause bad reactions that make your breathing slow or even stop. This can happen if your body can't handle the opioids that you take that day.

### TO AVOID AN ACCIDENTAL OPIOID OVERDOSE:

- Try not to mix your opioids with alcohol, benzodiazepines (Xanax, Ativan, Klonopin, Valium), or medicines that make you sleepy.
- Be extra careful if you miss or change doses, feel ill, or start new medications.

## Now that you have naloxone...

Tell someone where it is and how to use it.

## Common opioids include:

GENERIC	BRAND NAME
Hydrocodone	Vicodin, Lorcet, Lortab, Norco, Zohydro
Oxycodone	Percocet, OxyContin, Roxicodone, Percodan
Morphine	MSContin, Kadian, Embeda, Avinza
Codeine	Tylenol with Codeine, TyCo, Tylenol #3
Fentanyl	Duragesic
Hydromorphone	Dilaudid
Oxymorphone	Opana
Meperidine	Demerol
Methadone	Dolophine, Methadose
Buprenorphine	Suboxone, Subutex, Zubsolv, Bunavail, Butrans

\* Heroin is also an opioid.

For patient education, videos and additional materials, please visit [www.prescribtoprevent.org](http://www.prescribtoprevent.org)



SAN FRANCISCO DEPARTMENT OF PUBLIC HEALTH

## Opioid safety and how to use naloxone



A GUIDE FOR PATIENTS AND CAREGIVERS

SAN FRANCISCO DEPARTMENT OF PUBLIC HEALTH



## How to identify an opioid overdose:

### Look for these common signs:

- The person won't wake up even if you shake them or say their name
- Breathing slows or even stops
- Lips and fingernails turn blue or gray
- Skin gets pale, clammy

## In case of overdose:

### 1 Call 911 and give naloxone

If no reaction in 3 minutes, give second naloxone dose

### 2 Do rescue breathing or chest compressions

Follow 911 dispatcher instructions

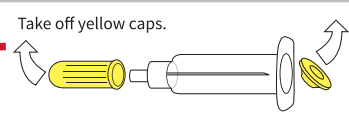
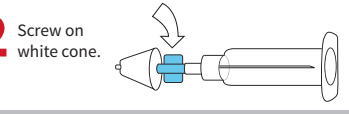
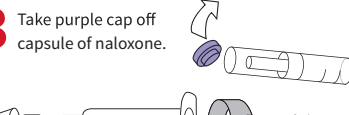
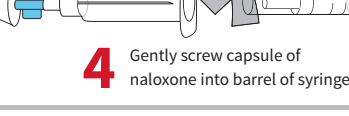
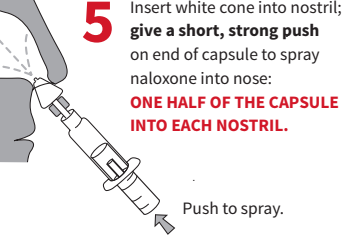
### 3 After naloxone

Stay with person for at least 3 hours or until help arrives

## How to give naloxone:


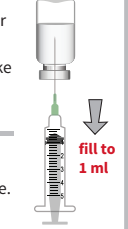
There are 3 ways to give naloxone. Follow the instructions for the type you have.

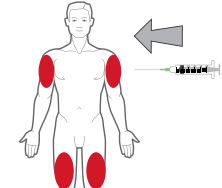
### Nasal spray naloxone

- 1** Take off yellow caps. 
- 2** Screw on white cone. 
- 3** Take purple cap off capsule of naloxone. 
- 4** Gently screw capsule of naloxone into barrel of syringe. 
- 5** Insert white cone into nostril; give a short, strong push on end of capsule to spray naloxone into nose: **ONE HALF OF THE CAPSULE INTO EACH NOSTRIL.** 

Push to spray.
- 6** If no reaction in 3 minutes, give second dose.

### Injectable naloxone

- 1** Remove cap from naloxone vial and uncover the needle. 
- 2** Insert needle through rubber plug with vial upside down. Pull back on plunger and take up 1 ml. 

fill to 1 ml
- 3** Inject 1 ml of naloxone into an upper arm or thigh muscle. 
- 4** If no reaction in 3 minutes, give second dose.

### Auto-injector

The naloxone auto-injector is FDA approved for use by anyone in the community. It contains a speaker that provides instructions to inject naloxone into the outer thigh, through clothing if needed.



## City and County of San Francisco



Edwin M Lee, Mayor

## Department of Public Health

Community Behavioral Health Sciences  
Community Oriented Primary Care  
San Francisco General Hospital

### INTRANASAL NALOXONE PATIENT COUNSELING

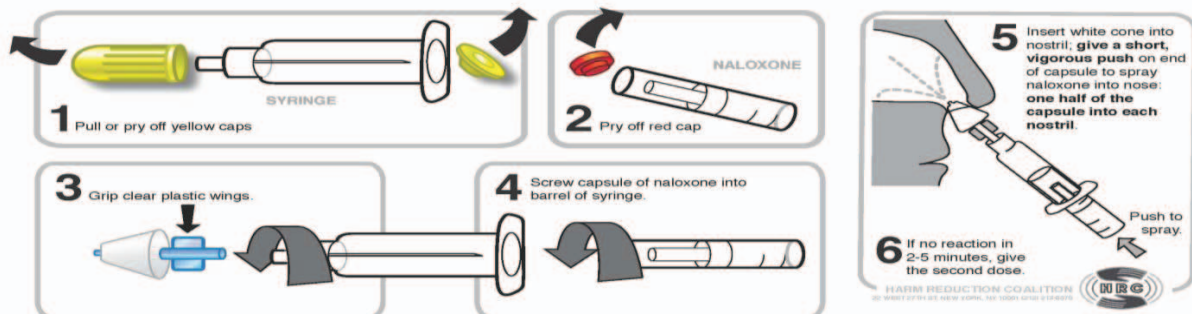
**COMMON BRAND NAMES:** Narcan

**USES:** This medication is used to treat an opioid overdose. Naloxone works by reversing the effects of opioids.

**SIGNS OF AN OPIOID OVERDOSE:** Slow or shallow breathing, blue or gray lips and fingernails, pale and/or clammy skin, unable to wake up or respond.

**HOW TO USE: If you suspect someone has overdosed on opioids:**

1. Call 911
2. Give naloxone:



3. Give second dose of naloxone in 2-3 minutes if no response to first
4. Perform rescue breathing if comfortable doing so

**Patients should be instructed to tell family/friends where naloxone is stored and how to administer it in case of an overdose.**

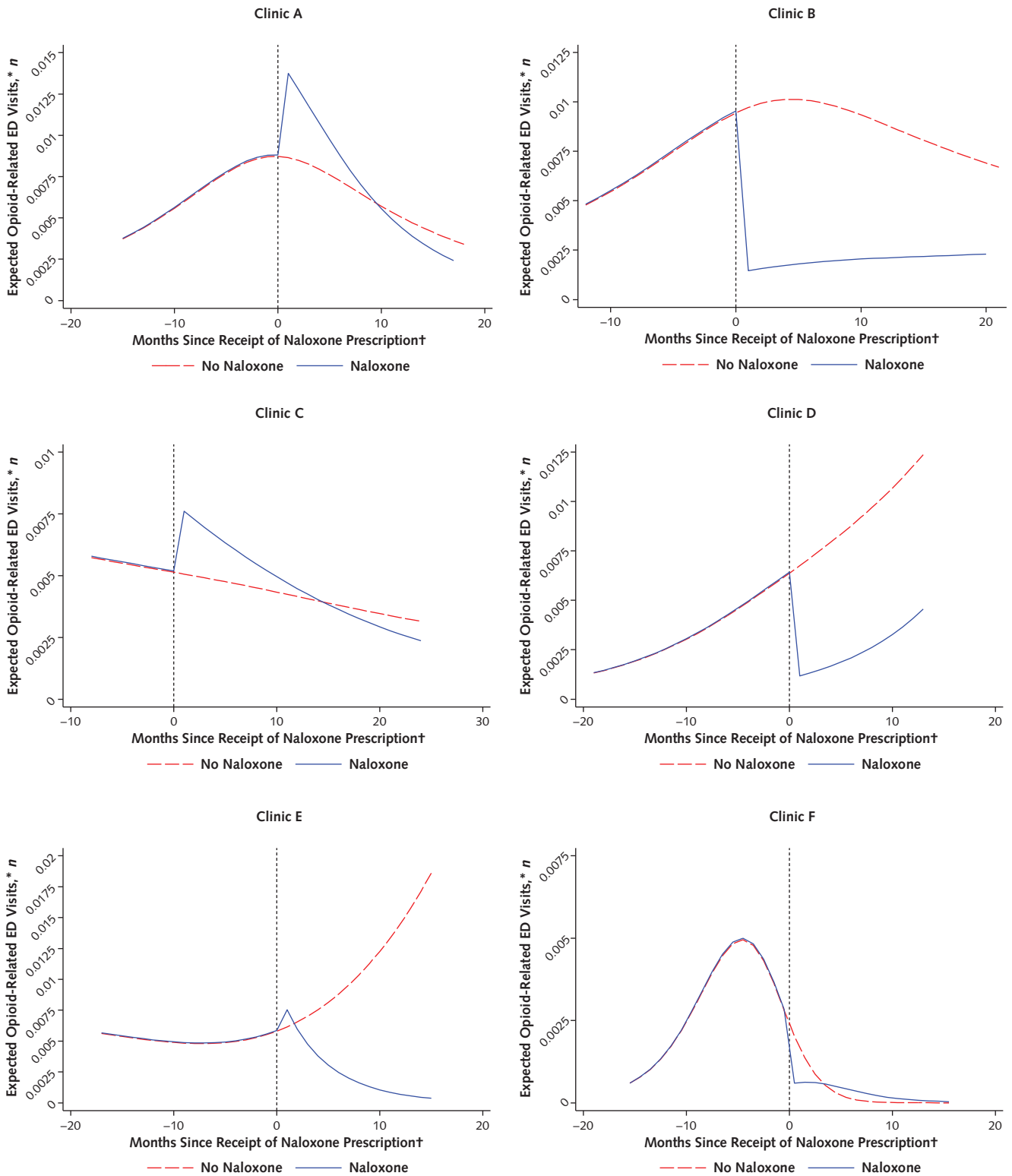
**SIDE EFFECTS:** Anxiety, sweating, nausea/vomiting, shaking may occur. Talk to your doctor if these occur. A very serious allergic reaction to this drug is rare. However, get medical help right away if you notice any symptoms of serious allergic reaction, including: itching or hives, swelling in your face or hands, swelling or tingling in your mouth or throat, chest tightness, trouble breathing. This is not a complete list of possible side effects. If you notice other effects not listed, contact your doctor or pharmacist.

**Appendix Table 2.** Provider-Level Data on Total Number of Patients, Number of Patients Prescribed Naloxone, and Percentage of Patients Prescribed Naloxone

	All Providers	Providers by Quartiles of Total Number of Patients			
		1st Quartile	2nd Quartile	3rd Quartile	4th Quartile
<b>Number of providers</b>	186	63	34	45	44
<b>Number of PMR patients per provider</b>					
Mean (SD)	9.7 (14.6)	1.4 (0.5)	3.4 (0.5)	6.8 (1.7)	29.3 (19.4)
Median (IQR)	4 (2-10)	1 (1-2)	3 (3-4)	7 (5-8)	23 (13-44)
Range	1-93	1-2	3-4	5-10	11-93
<b>Number of patients prescribed naloxone per provider</b>					
Mean (SD)	3.8 (7.2)	0.6 (0.6)	1.7 (1.1)	2.6 (2.1)	11.1 (11.9)
Median (IQR)	1 (1-4)	1 (0-1)	2 (1-2)	2 (1-4)	7 (5-11)
<b>Percentage of patients prescribed naloxone</b>					
Mean (SD)	42.4 (34.9)	43.7 (43.5)	50.7 (33.8)	38.5 (29.6)	38.3 (25.2)
Median (IQR)	38.8 (12.5-66.7)	50 (0.0-100.0)	58.3 (25-66.7)	33.3 (14.3-85.7)	27.6 (19.2-58.9)

IQR = interquartile range; PMR = pain management registry.

**Appendix Figure 5.** Expected number of opioid-related ED visits per month by receipt of naloxone prescription, by clinic.



ED = emergency department.

\* Expected number of ED visits per month in 2 patients (1 who received a naloxone prescription and 1 who did not), both with mean values of all covariates and stratified by clinic.

† For both trajectories, time was uniformly centered on April 2014, the median time of receipt of naloxone prescription during the study period among patients who received naloxone.

**Appendix Table 3.** Clinic-Specific Incidence Rate Ratio Values for Post-Naloxone Receipt and Months Since Naloxone Receipt on Count of Opioid-Related Emergency Department Visits per Month\*

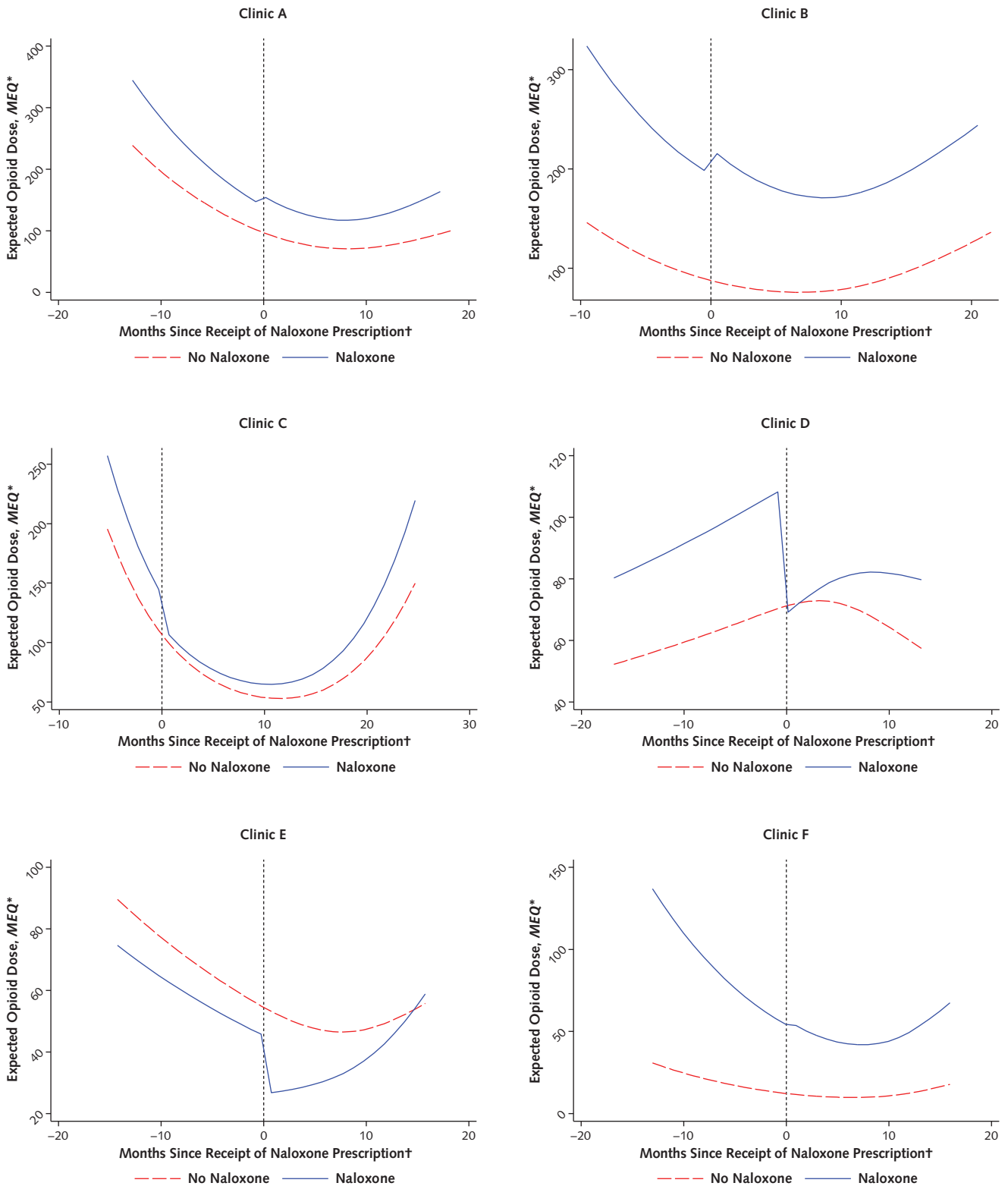
Clinic	Post-Naloxone Receipt			Months Since Naloxone Receipt		
	IRR (95% CI)	P Value	Overall P Value†	IRR (95% CI)	P Value	Overall P Value†
Clinic A	1.49 (0.43-5.14)	0.525	0.040	0.92 (0.81-1.04)	0.170	0.093
Clinic B	0.15 (0.03-0.63)	0.010		1.03 (0.93-1.15)	0.550	
Clinic C	1.29 (0.48-3.43)	0.615		0.93 (0.87-0.99)	0.030	
Clinic D	0.26 (0.07-0.96)	0.044		1.08 (0.93-1.25)	0.302	
Clinic E	1.58 (0.50-4.95)	0.433		0.78 (0.62-0.97)	0.025	
Clinic F	0.63 (0.17-2.28)	0.481		0.94 (0.83-1.07)	0.354	

IRR = incidence rate ratio.

\* Calculated from multivariable Poisson regression, fit with generalized estimating equations, assessing count of opioid-related emergency department visits per month. Model adjusts for age, race/ethnicity, sex, log morphine-equivalent daily dose, patient clinic, history of opioid-related emergency department visit, and a cubic spline of the sequential count of patient-months starting with a value of one for January 2013. The model includes interaction terms between patient clinic and the post-naloxone receipt indicator variable as well as between patient clinic and the months since naloxone receipt continuous variable.

† Corresponds to global tests for significance of the interaction terms between clinic and either post-naloxone receipt or months since naloxone receipt.

**Appendix Figure 6.** Expected opioid dose by receipt of naloxone prescription, by clinic.



MEQ = morphine equivalent.

\* Expected MEQ daily dose in milligrams in 2 patients (1 who received a naloxone prescription and 1 who did not), both with mean values of all covariates and stratified by clinic.

† For both trajectories, time was uniformly centered on April 2014, the median time of receipt of naloxone prescription during the study period among patients who received naloxone.

**Appendix Table 4.** Clinic-Specific Incidence Rate Ratio Values for Post-Naloxone Receipt and Months Since Naloxone Receipt on Opioid Dose at Baseline and Follow-up\*

Clinic	Post-Naloxone Receipt			Months Since Naloxone Receipt		
	IRR (95% CI)	P Value	Overall P Value†	IRR (95% CI)	P Value	Overall P Value†
Clinic A	0.84 (0.56-1.27)	0.415	0.166	1.00 (0.98-1.04)	0.755	0.548
Clinic B	1.50 (1.04-2.19)	0.032		0.99 (0.96-1.01)	0.217	
Clinic C	0.96 (0.42-2.21)	0.928		1.01 (0.98-1.05)	0.458	
Clinic D	0.74 (0.33-1.66)	0.465		1.00 (0.93-1.07)	0.945	
Clinic E	0.51 (0.21-1.23)	0.134		1.05 (0.98-1.13)	0.172	
Clinic F	1.01 (0.52-1.97)	0.980		1.00 (0.94-1.06)	0.917	

IRR = incidence rate ratio.

\* Calculated from multivariable negative binomial regression, fit with generalized estimating equations, assessing opioid dose at baseline and follow-up. Model adjusts for age, race/ethnicity, sex, patient clinic, history of opioid-related emergency department visit, a naloxone group indicator (i.e., whether the patient ever received naloxone during the study period), and a cubic spline in months since 1 February 2013 (the earliest program initiation date). The model includes interaction terms between patient clinic and the naloxone group indicator variable, the post-naloxone receipt indicator variable, and months since naloxone receipt continuous variable.

† Corresponds to global tests for significance of the interaction terms between clinic and either post-naloxone receipt or months since naloxone receipt.

Appendix Table 5. Number of Providers and Demographic and Clinical Characteristic of Patients, by Clinic\*

Characteristic	Clinic A	Clinic B	Clinic C	Clinic D	Clinic E	Clinic F
<b>Total number of providers</b>	22	85	75	12	11	6
<b>Total number of patients</b>	626	448	339	295	220	57
Prescribed naloxone	195 (31.2)	135 (30.1)	174 (51.3)	96 (32.5)	122 (55.5)	37 (64.9)
<b>Sex</b>						
Female	211 (33.7)	181 (40.4)	181 (53.4)	124 (42.0)	99 (45.0)	26 (45.6)
Male	415 (66.3)	267 (59.6)	158 (46.6)	171 (58.0)	121 (55.0)	31 (54.4)
<b>Age</b>						
Mean age (SD), y	56.4 (9.1)	57.7 (11.5)	54.6 (12.6)	58.7 (10.3)	56.3 (10.5)	57.2 (12.6)
<b>Race/ethnicity</b>						
White	269 (43.0)	129 (28.8)	103 (30.4)	26 (8.8)	49 (22.3)	30 (52.6)
Black	266 (42.5)	203 (45.3)	121 (35.7)	249 (84.4)	111 (50.5)	10 (17.5)
Hispanic/Latino	59 (9.4)	82 (18.3)	74 (21.8)	11 (3.7)	34 (15.5)	5 (8.8)
Other	32 (5.1)	34 (7.6)	41 (12.1)	9 (3.1)	26 (11.8)	12 (21.1)
<b>MEQ daily dose</b>						
≤20 mg	165 (26.4)	96 (21.4)	90 (26.5)	109 (36.9)	91 (41.4)	23 (40.4)
21–60 mg	148 (23.6)	119 (26.6)	78 (23.0)	81 (27.5)	59 (26.8)	20 (35.1)
61–120 mg	101 (16.1)	66 (14.7)	45 (13.3)	43 (14.6)	30 (13.6)	7 (12.3)
121–200 mg	77 (12.3)	44 (9.8)	34 (10.0)	24 (8.1)	19 (8.6)	3 (5.3)
201–400 mg	84 (13.4)	58 (12.9)	40 (11.8)	31 (10.5)	14 (6.4)	1 (1.8)
≥400 mg	51 (8.1)	65 (14.5)	52 (15.3)	7 (2.4)	7 (3.2)	3 (5.3)
<b>Prescribed opioid</b>						
Codeine	52 (8.3)	36 (8.0)	43 (12.7)	29 (9.8)	27 (12.3)	6 (10.5)
Hydrocodone	125 (20.0)	93 (20.8)	109 (32.2)	109 (36.9)	63 (28.6)	17 (29.8)
Oxycodone	221 (35.3)	281 (62.7)	165 (48.7)	122 (41.4)	102 (46.4)	26 (45.6)
Morphine	214 (34.2)	115 (25.7)	77 (22.7)	56 (19.0)	28 (12.7)	12 (21.1)
Methadone	84 (13.4)	20 (4.5)	43 (12.7)	23 (7.8)	22 (10.0)	7 (12.3)
Hydromorphone	17 (2.7)	22 (4.9)	10 (2.9)	5 (1.7)	7 (3.2)	0 (0.0)
Fentanyl	13 (2.1)	17 (3.8)	12 (3.5)	3 (1.0)	3 (1.4)	0 (0.0)
Other†	9 (1.4)	1 (0.2)	4 (1.2)	3 (1.0)	2 (0.9)	0 (0.0)
<b>Opioid dose change during study period</b>						
Mean dose change in MEQ daily dose (SD)	-34.8 (202.5)	-38.4 (216.1)	-58.2 (327.2)	-9.0 (73.8)	5.7 (102.2)	-7.1 (64.5)
Median dose change in MEQ daily dose (IQR)	0.0 (-33.8, 7.5)	0.0 (-45.0,-5.0)	-3.3 (-45.0, 2.5)	0.0 (-15.0, 0.0)	0.0 (-2.3, 0.8)	0.0 (0.0, 2.3)
Increase	183 (29.2)	127 (28.3)	89 (26.3)	73 (24.7)	55 (25.0)	15 (26.3)
No change	172 (27.5)	134 (29.9)	72 (21.2)	114 (38.6)	110 (50.0)	30 (52.6)
Reduction	166 (26.5)	127 (28.3)	120 (35.4)	63 (21.4)	38 (17.3)	8 (14.0)
Discontinuation	105 (16.8)	60 (13.4)	58 (17.1)	45 (15.3)	17 (7.7)	4 (7.0)
<b>ED visits during 12 mo prior to baseline date</b>						
Any visit	189 (30.2)	186 (41.5)	112 (33.0)	103 (34.9)	66 (30.0)	13 (7.0)
Any opioid-related visit	36 (5.8)	34 (7.6)	17 (5.0)	13 (4.4)	21 (9.5)	6 (7.0)
Any oversedation visit	11 (1.8)	11 (2.5)	4 (1.2)	3 (1.0)	1 (0.5)	0 (7.0)

(continued on following page)



Appendix Table 5—Continued

Characteristic	Clinic A	Clinic B	Clinic C	Clinic D	Clinic E	Clinic F
<b>ED visits between 1 January 2013 and end of follow-up</b>						
Patients with any visit	301 (48.1)	276 (61.6)	179 (52.8)	161 (54.6)	122 (55.5)	22 (38.6)
Patients with any opioid-related visit	70 (11.2)	61 (13.6)	41 (12.1)	32 (10.8)	35 (15.9)	7 (12.3)
Patients with any oversedation visit	22 (3.5)	23 (5.1)	9 (2.7)	9 (3.1)	4 (1.8)	0 (0.0)
<b>Annual ED visit rate</b>						
Mean rate of any type of visit (SD)	0.73 (1.46)	1.30 (2.72)	0.81 (1.74)	0.93 (2.06)	0.90 (1.93)	0.44 (1.00)
Mean rate of opioid-related visits (SD)	0.09 (0.38)	0.13 (0.60)	0.07 (0.23)	0.13 (0.82)	0.23 (1.06)	0.07 (0.19)
Mean rate of oversedation visits (SD)	0.02 (0.15)	0.03 (0.17)	0.01 (0.06)	0.02 (0.11)	0.01 (0.09)	0.00 (0.00)
<b>Deaths during study period</b>						
All-cause	18 (2.9)	26 (5.8)	10 (2.9)	4 (1.4)	1 (0.5)	0 (0.0)
Opioid poisoning	2 (0.3)	2 (0.4)	1 (0.3)	0 (0.0)	0 (0.0)	0 (0.0)

ED = emergency department; IQR = interquartile range; MEO = morphine equivalent.

\* Values are numbers (percentages) unless otherwise indicated.

† Included buprenorphine for pain and meperidine.

**Appendix Table 6.** Multinomial Logistic Regression Model Assessing Odds of Increase in Opioid Dose and Decrease in Opioid Dose Relative to No Change in Opioid Dose (*n* = 1985 Patients)\*

Variable	Increase in Opioid Dose Relative to No Change in Dose		Decrease in Opioid Dose Relative to No Change in Dose	
	RRR (95% CI)	P Value	RRR (95% CI)	P Value
<b>Naloxone receipt</b>	1.18 (0.92-1.52)	0.198	1.47 (1.17-1.86)	0.001
<b>Age (5-y units)</b>	0.90 (0.85-0.95)	<0.001	0.91 (0.87-0.96)	0.001
<b>Race/ethnicity</b>				
White	Reference		Reference	
Black	0.97 (0.73-1.29)	0.835	1.24 (0.95-1.61)	0.115
Hispanic/Latino	1.03 (0.70-1.52)	0.865	0.94 (0.66-1.35)	0.749
Other	1.17 (0.73-1.86)	0.517	0.99 (0.63-1.55)	0.966
<b>Sex</b>				
Female	Reference		Reference	
Male	1.05 (0.82-1.34)	0.696	1.00 (0.80-1.25)	0.990
<b>ED visit during 12 mo prior to baseline date†</b>	1.89 (1.16-3.08)	0.011	1.39 (0.86-2.25)	0.182

ED = emergency department; RRR = relative risk ratio.

\* Adjusted for patient clinic, number of days elapsed between the earliest date of program initiation (1 February 2013) and patient baseline date, and number of days elapsed between patient baseline date and subsequent follow-up date.

† Includes only opioid-related ED visits.